REQUEST FOR PROPOSAL

SPECIFICATIONS

Real Property Reassessment Project

TOWN OF WALTON

COUNTY OF DELAWARE

STATE OF NEW YORK

Prepared By: Sean T. Becker, Esq.

Date: June 8, 2015

TO WHOM IT MAY CONCERN

Enclosed are specifications for the contractual services phase of the Town of Walton reassessment program. Companies interested in providing these services are invited to attend a pre-proposal conference at the Walton Town Hall located at 129 North St Walton, NY on July 2nd, 2015 at 6:30 P.M. The conference is intended to provide clarification of these specifications, where needed, and to respond to all technical inquiries. All questions concerning these specifications shall be presented at the pre-proposal conference or mailed to the Town Clerk, Ronda Williams at 129 North St Walton, NY 13856 prior to the pre-proposal conference. All companies that receive this RFP will also receive the summary of the pre-proposal conference and / or all written inquiries along with answers. No subsequent inquiries will be accepted.

Companies desiring to provide services according to these specifications must deliver nine sealed copies of their proposal to the Town Clerk, Ronda Williams at 129 North St Walton, NY 13856 no later than July 24th, 2015. Proposals received after this specified time will not be considered by the municipality. Electronic submission of proposals is encouraged, and submissions in PDF format may be made to waltonclerk@stny.rr.com in lieu of delivering sealed copies to the Town Clerk.

All company proposals must be formatted as specified in Appendix D. Full proposals, with a restating of the RFP sections and specifications, are not acceptable. These specifications are considered the minimum standards for this project. The only acceptable deviations from the specifications are responses in excess of those specified and must be explained in detail in the proposal. No substantive changes will be allowed after the submission of the proposals. The pre-proposal conference scheduled for July 2nd, 2015 at 6:30 P.M. is important and firms are encouraged to have their prospective project directors attend. Interviews will be held for companies that submit proposals at the discretion of the municipality. Proposal clarification and explanation will be the primary purpose of the interview; therefore companies are encouraged to have their prospective project directors actively participate in this process.

PROPOSAL PROCESS SCHEDULE

Event	Date	Time
Issue RFP	06/18/15	N/A
Receipt of Inquiries from Companies No Later Than	6/26/15	5:00 p.m.
Pre-proposal Meeting	7/02/15	6:30 p.m.
Issue Pre-proposal Meeting Summary	7/09/15	N/A
Receipt of Sealed Proposals	7/24/15	10:00 a.m.
Conduct Company Interviews Week of	8/10/15	N/A
Announcement of Most Responsive Bidder	8/28/15	N/A
Selection of Most Responsive Bidder	8/17/15	N/A
Contract Negotiations	8/31/15 9/4/15	N/A
Contract Award	9/9/15	N/A

Single Municipality

The municipality assumes no liability for the costs incurred by a company in preparing its proposal for professional services in response to this RFP. The municipality reserves the right to reject any or all proposals. Companies that have submitted acceptable responses will be notified of contractor selection by letter after the final determination has been made. The municipality intends that, if a contractor is chosen, an instrument of contract will be signed no later than <u>September 9th, 2015</u>.

Firms that have been selected as finalists will be notified by letter. The Town of Walton intends that, if a firm is chosen, contract negotiations will be completed in an expeditious manner. The selected firm will be determined by its experience, the cost of the proposal, response to technical specifications and references.

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GLOSSARY OF TERMS

The following terms are used throughout these specifications and shall have that meaning expressly indicated below:

- 1. **ASSESSOR** The individual or the Board of Assessors serving as the Assessor in the municipality.
- 2. COD Coefficient of Dispersion The average deviation of a group of numbers from the median expressed as a percentage of the median. In ratio studies, the average percentage deviation from the median ratio. - IAAO, Standard on Ratio Studies, April 2013.
- 3. **COMPANY** A gualified firm that submits a formal proposal in response to these specifications.
- 4. COMPUTER-ASSISTED MASS APPRAISAL (CAMA) A procedure by which values are estimated for parcels by means of computer-based calculations incorporating statistical methods where appropriate. Residential parcels are often valued by the sales approach, utilizing multiple regression analysis (MRA) or the adaptive estimation procedure (AEP), and direct sales comparison to the most comparable properties, as well as through the cost approach, utilizing land schedules, cost tables, and depreciation information. Vacant land parcels are valued through land schedules that are derived by MRA or AEP models of comparable land sales. Commercial, industrial, and utility properties are usually valued through direct sales comparison using cost-based, income-based, and market-based value per-unit data, as available and appropriate. Data adequacy and accuracy are key considerations in developing CAMA estimates. For reliable results, use of data from outside the assessing unit may be necessary in the case of smaller assessing units and/or less-numerous types of property.
- 5. **CONSORTIUM** A group of municipalities entering into a cooperative effort to undertake a municipal-wide reassessment project using the same contractor.
- 6. CONTRACT ADMINISTRATOR The municipal official who represents the municipality in all legal matters with regard to this project.
- 7. CONTRACTOR / VENDOR- The company or consultant that enters into an agreement with the municipality to provide the professional contract services described in these specifications.
- 8. CREW CHIEF (field supervisor(s)) the person(s) responsible for the recollection and/or field verification of data collected by the data collectors. The crew chief monitors and ensures the quality, consistency and accuracy of all of the data. The crew chief must be trained as a data collector and have a minimum of six months of prior experience as a data collector. In addition, the crew chief must demonstrate two years experience in the assessment or appraisal field, or two years of experience working with a reassessment firm as a data collector or appraiser.
- 9. CYCLICAL REASSESSMENT PLAN The municipality's program for conducting municipal-wide reappraisals in which each parcel is reappraised individually at least once every four years and all parcels are physically inspected at least once every six years. The cyclical plan template can be found on the DTF website.

(http://www.tax.ny.gov/pdf/current_forms/orpts/rp1573acrp_fill_in.pdf

10. DATA COLLECTOR - An individual responsible for the field collection and recording (on the appropriate ORPTS' data collection document) of real property valuation data. The data collector must have completed a program of training that includes, at a minimum, "Fundamentals of Data

Collection, R/F/V" and must demonstrate two years experience in the assessment or appraisal field, or two years of experience working with a reassessment firm as a data collector or appraiser.

- 11. **DATA MAILER** A computer-generated report listing, enumerating and describing selected data elements.
- 12. *FIELD REVIEW* The process of identifying market value through the review of appropriate valuation documentation from the public right-of-way.
- 13. FIELD REVIEWER The individual with experience and knowledge of valuation techniques employed on this project for the property categories for which he/she will be responsible. A field reviewer must have completed the same training as required for a data collector. For an R/F/V field reviewer, the individual must either have prior field review experience of at least 1,000 parcels or have trained with an experienced field reviewer for a minimum of 1,000 parcels. For all other categories, the individual must have additional training and experience beyond the R/F/V experience stated subject to the applicable requirements of the municipality. Field reviewers reviewing commercial properties must demonstrate at least five years' experience of field review of commercial properties.
- 14. *FINAL ASSESSMENT ROLL* A document containing assessment and exemption information on all parcels in a municipality. It differs from the tentative assessment roll with respect to changes ordered by a Board of Assessment Review, assessments and ceilings made by the State Board and ownership and address changes since the tentative roll. It is filed on July 1st in the Town of Walton, New York.
- 15. MUNICIPALITY The Town of Walton, New York.
- 16. **NYS DTF** The New York State Department of Taxation and Finance.
- 17. **ORPTS** The Office of Real Property Tax Services, a division of the New York State Department of Taxation and Finance.
- 18. **ORTHO-PHOTOGRAPHY** An **ORTHOPHOTO, ORTHOPHOTOGRAPH** or **ORTHOIMAGE** is an aerial photograph geometrically corrected ("orthorectified") such that the scale is uniform: the photo has the same lack of distortion as a map. Unlike an uncorrected aerial photograph, an orthophotograph can be used to measure true distances because it is an accurate representation of the Earth's surface, having been adjusted for topographic relief, lens distortion, and camera tilt.
- 19. **OBLIQUE AERIAL PHOTOGRAPHY** Photographic images taken from an aircraft where the camera direction is at an angle to the ground beneath.
- 20. PARCEL A separate, tax map-designated, assessed lot, parcel, piece or portion of real property.
- 21. **PRELIMINARY ROLL** A roll with assessed values and exempt amounts subject to informal review by a property owner with the Assessor and subject to change prior to Tentative Roll.
- 22. PRD Price-Related Differential The mean divided by the weighted mean. The statistic has a slight bias upward. Price-related differentials above 1.03 tend to indicate assessment regressivity; price-related differentials below 0.98 tend to indicate assessment progressivity. IAAO, Standard on Ratio Studies, April 2013.

- 23. **PROJECT** The overall effort, including the activities of all participants.
- 24. **PROJECT ADMINISTRATOR** The municipal official responsible for overall project management and analysis and direct project coordination, who represents the municipality in all contract administrative matters.
- 25. **PROJECT DIRECTOR** The contractor staff member who will be responsible for contractor project management and coordination of all contractor activities, who will represent the contractor in all contract administrative matters.
- 26. **PROJECT MONITOR** A consultant hired by the municipality(ies) who will be responsible for quality control of the contractor's work on behalf of the Assessor / municipality in the context of the contract signed.
- 27. *RFP* This request for proposal which contains specifications for the contractual services phase of the municipality's reassessment project and serves as the senior document: the basis for resolving disputes.
- 28. **RPS** The New York State Real Property System which is an assessment administration system with Computer-Assisted Mass Appraisal (CAMA) capabilities.
- 29. **RATIO STUDY** A ratio study is an analysis of the relationship between assessments and market value (i.e., assessment ratio) for those parcels where a recent market value indicator a sale or an independent appraisal is available. The study utilizes the assessment ratio data and applicable statistical methods to determine the overall or average percentage of current market value the assessments represent. The ratio study may also measure the extent to which the average assessment ratio is changing over time thus quantifying the assessment adjustment necessary to maintain current market conditions. The statistical methods and indicators used in the study include measures of central tendency (mean, weighted mean, median); measures of variation (coefficient of dispersion, correlation); and significance tests (binomial test, Z-test).
 - IAAO, Standard on Ratio Studies, April 2013.
- 30. **REAPPRAISAL** The process of <u>physically inspecting</u> and <u>reappraising</u> each parcel. Reappraisal refers to the valuation of a single parcel.
 - Physically inspecting at a minimum, observing each property from the public right-ofway in order to ascertain that the physical characteristics necessary for reappraising are complete and accurate. On-site inspections are recommended to maximize data accuracy.
 - **Reappraising** developing and reviewing a new determination of market value for each parcel, based on current data, by the appropriate use of one or more of the accepted three approaches to value (cost, market, and income).*

*ORPTS "<u>Guidelines for Cyclical Reassessment</u>" (http://www.tax.ny.gov/research/property/assess/state_aid/cyclical_guidelines.pdf March 2013)

31. **REASSESSMENT** - A systematic review of the assessments of all locally assessed properties, either within an assessing unit or within a class of a special assessing unit, to assure they are at the stated uniform percentage of value as of the valuation date of the assessment roll upon which the assessments appear. It is synonymous with the terms revaluation and update. A reassessment can be completed by a reappraisal of parcels, trending of parcels to current value, or a combination of both. The use of trending as the sole means of establishing a new market value for any parcel will not be considered a reassessment for the purpose of satisfying State aid criteria in a reappraisal year as part of a plan for cyclical reassessment. * *ORPTS "<u>Guidelines for Cyclical Reassessment</u>" (<u>http://www.tax.ny.gov/research/property/assess/state_aid/cyclical_guidelines.pdf</u> March 2013)

- 32. *RPTSA* The Real Property Tax Services Agency of Delaware County whose agency head is Michael Sabansky, having an office location of 111 Main Street, Delhi, New York 13753.
- 33. **RULES** The New York State Codes, Rules and Regulations for Real Property Tax Administration that established standards of certification for state financial reimbursement (20 NYCRR). The Rules that must be adhered to are those in force as of the date of contract execution.
- 34. STATE BOARD / SBRPTS The New York State Board of Real Property Tax Services.
- 35. **STREET LEVEL PHOTOGRAPHY** Images of whatever can be seen from a public right-of-way.
- 36. **SYSTEMATIC ANALYSIS** The four-step process of reassessment which includes the gathering and grouping of data and information, application of accepted analytical techniques both diagnostic and prescriptive and the subsequent validation of results before the filing of a tentative roll.
- 37. TAXABLE STATUS DATE The ownership and physical condition of real property as of this date are assessed according to a value fixed as of the valuation date in the year that the reassessment is to be implemented. For the Town of Walton, the taxable status date is <u>March 1st</u>.
- 38. TENTATIVE ASSESSMENT ROLL A preliminary assessment roll the assessed values and exempt amounts on which are subject to grievance by a property owner before a Board of Assessment Review. The roll does not become final until this Board has acted upon all grievances. The tentative assessment roll filing date for the Town of Walton is May 1st.
- 39. **TRENDING** The process of applying factors based upon criteria such as property type, location, size, and age, developed from assessment-sales ratio studies or other market analysis, to groups of properties to maintain uniformity of assessments at the stated uniform level of assessment. The use of trending as the sole means of establishing a new market value for any parcel will not be considered a reassessment for the purpose of satisfying State aid criteria in a reappraisal year as part of a plan for cyclical reassessment. *

*ORPTS "Guidelines for Cyclical Reassessment"

(http://www.tax.ny.gov/research/property/assess/state_aid/cyclical_guidelines.pdf March 2013)

- 40. UNIFORM ASSESSMENT STANDARDS a general blueprint for local governments assessing units to establish "equitable" and "transparent" assessments. "Equitable" means that all properties are uniformly assessed at full market value. "Transparent" means that the system is easy to understand by all taxpayers and that all relevant information is readily available to the public. The <u>Uniform Assessment Standards</u> (http://www.tax.ny.gov/research/property/reports/ratio/uniformassmntstd/index.htm) can be found on the DTF website.
- 41. **VALUATION** The process of estimating market values for all parcels in the municipality using mass appraisal procedures which are in compliance with standard 6 of the Uniform Standards of Professional Practice of the Appraisal Foundation.
- 42. VALUATION DATE All real property is valued as of this date. For the Town of Walton it is July 1st

of the preceding year.

- 43. **VERIFIED PARCEL** A parcel for which the inventory data has been field verified for completeness, corrections entered onto the inventory file, file edited by computer and corrected for any errors.
- 44. **WORK/WORK PRODUCTS** The services to be performed/delivered by the contractor.

SECTION 1 - INTRODUCTION

This reassessment of all real property is the result of a decision made by the Town of Walton to achieve equitable assessments. It is to be conducted pursuant to Sections 301 and 305 of the New York State Real Property Tax Law (RPTL). It is the intent of the municipality to complete the reassessment in accordance with section 1573 RPTL, rules and procedures in order to qualify for State Aid.

This document is a request for proposal for the reassessment of all real property except Roll Section 5 (special franchise) within the municipality. The contractor will be required to value all locally assessed parcels in:

- Roll Section 1 (taxable)
- Roll Section 3 (state owned land)
- Roll Section 7 (ceiling railroad)
- Roll Section 8 (wholly exempt)

Additionally, the contractor may also value and / or review and incorporate any ORPTS' provided values, e.g., special franchise, ceiling railroad, and / or utility advisory appraisals. For Roll Section 6, public utility property, the contractor will provide values for all land. Advisory appraisals will be requested (from ORPTS' Valuation Services Bureau) for utility properties (Roll Section 6) and forestry factors and assistance (from the State Forestry Unit). Advisory appraisals requested for industrial and complex commercial properties may be requested from the ORPTS' regional office. There is no guarantee, however, such advisory appraisals will be provided due to ORPTS' staffing and budget considerations. So, companies will be required as part of their proposal to itemize a separate add-on price for valuation of structural and non-structural public utility property (Roll Section 6) in the event ORPTS cannot provide advisory appraisals.

This proposal will specify the system(s) that will be used to accomplish its goal of placing values at a uniform percent of full market value on the 2017 tentative assessment roll. The municipality intends that this project conform to the Rules (20NYCRR). A copy of the most current, applicable Rules can be obtained by contacting the ORPTS Regional Services Bureau, State Aid Representative, at:

John Wolham NYSDTF - ORPTS 44 South Broadway, 6th Floor White Plains, NY 10601 (914) 215-6300

This information is also available through the DTF website at: http://www.tax.ny.gov/research/property/assess/state_aid/index.htm

A statement of the company's intention to fully comply with these Rules must be included in each proposal.

The municipality intends to solicit proposals from companies capable of undertaking and successfully completing a reassessment of approximately Three Thousand, Five Hundred (3,500) parcels of real property over a fifteen month period, and conducting such reassessment in conformance with the Rules. The municipality intends to select a company that has a successful history of undertaking and completing real property reassessment projects with a preference to those cost effectively and efficiently using the latest industry accepted technology.

Therefore, the company must have undertaken and completed real property reassessment projects of

which any one such project must have totaled over Three Thousand, Five Hundred (3,500) parcels. In addition, the company must have qualified personnel on its permanent payroll staff who have direct experience managing real property reappraisal projects and who have the skills and experience to undertake major public information and personnel training programs.

Supplemental technical experience information, relating only to real property reassessment projects, is required in the proposal. Such information shall include full identification of the contracting parties, number of parcels, dates and duration of contracts, use of the NYSRPS and / or applicable software and compliance with the Rules. The company is required to submit in its proposal a complete client list of all real property related projects with which it has been associated over the past five years. A contact person and telephone number is to be provided for each project listed.

Appendix D outlines a format for the proposal and items that it must contain. Proposals that deviate from the format or contents may not be considered.

The RFP is the minimum specification for the project. <u>Each proposal must contain a statement that the</u> <u>company fully intends to comply with the specifications as found in this RFP.</u> In no event does this preclude a company from offering goods and/or services above and beyond those specified in the RFP.

Finally, this document is in compliance with the Uniform Standards of Professional Appraisal Practice (standard 6) developed by the Appraisal Foundation for Mass Appraisal.

SECTION 2 - PROFILE OF MUNICIPALITY

The municipality is located in the County of Delaware, New York.

A detailed municipal summary is contained on the following page. There is also an abundance of information available on the ORPTS' website to assist the contractor in gathering pertinent information. In addition, a municipal profile can be provided by ORPTS' regional office upon request.

- additional descriptions;
- previous reassessments;
- NYSRPS and / or other applicable software experience;
- current staffing and operations; and
- data processing/administration resources

ITEM	QUANTITY
Population	8,664
Number of School Districts	4
Number of Special Districts	1
Square Miles (Area)	97
Current Equalization Rate	25.9
Residential Assessment Ratio	26.87
Homestead \ Non homestead Classified Roll	N/A
Parcels with negotiated settlements	2
Number of Property Transfers / Year (RP-5217's)	23
Outstanding Building Permits	76
Software	Name / Level
Office Productivity Software Suite	MS Office
Assessment Administration Software	NYS RPS v4
Computer-Assisted Mass Appraisal Software	NYS RPS v4
Tax Billing & Collection Software	Business Automation Services
Geographic Information System Software	Delaware County GIS
Oblique Aerial Photography Software	Pictometry
Street Level Photography Software	Pictometry
Year of last reassessment for each municipality	1971
Year of last data collection for each municipality	1971

The resulting values arrived at upon the completion of reassessment services will serve as the basis for assessments implemented for the 2017 Tentative Assessment Roll filed on May 1, 2017 with the July 1, 2016 Valuation Date and March 1st, 2017 Taxable Status Date.

Special valuation tasks for the Town include, but are not limited to, a number of vacant parcels of land which are owned by the NYC Watershed, properties falling within the Delaware River flood plain, and the Castle Restaurant located at 139 Stockton Ave, Walton, NY 13856.

TOWN OF WALTON, NEW YORK SWIS - 125689 2015 TENTATIVE ASSESSMENT ROLL

		NUMBER OF PARCELS					
PROPERTY CLASS CODE USE	Roll Section	Roll Section 3	Roll Section 5	Roll Section 6	Roll Section 7	Roll Section 8	Totals
100 Agricultural	74						74
200 Residential	2,245					3	2,248
300 Vacant Land	748					40	788
400 Commercial, Except Condos	167					7	174
400-C Commercial Condos							
500 Recreation	3					6	9
600 Commercial Service	2					61	63
700 Industrial	7						7
800 Public Service	7		9	17		10	43
900 Wild & Forest Lands	93	1				5	99
TOTAL ASSESSMENT ROLL	3,346	1	9	17		133	3,512

A breakdown of the number of properties with water frontage by major property type will appear as part of Appendix B.

TOWN OF WALTON SWIS - 125689 2015 FINAL ASSESSMENT ROLL

		NUMBER OF PARCELS					
PROPERTY CLASS CODE USE	Roll Section	Roll Section 3	Roll Section 5	Roll Section 6	Roll Section 7	Roll Section 8	Totals
210 Single Family Res.	1,496					3	1,499
210-C Residential Condos	0						0
220 Two Family Res.	99						99
230 Three Family Res.	35						35
240 Rural Res. with acreage	392						392
241 Rural Res. (some ag. use)	6						6
242 Rural Res. (recreation use)	0						0
250 Estate	1						1
260 Seasonal Res.	26						26
270 Mobile Home	156						156
271 Multiple Mobile Homes	6						6
280 Multiple Res.	27						27
281 Multiple Res.	0						0
283 Res. w/Incidental Com. Use	1						1
TOTAL ASSESSMENT ROLL	2,245					3	2,248

A breakdown of the number of properties with water frontage by residential property type will appear in Appendix B.

Responsibility:	M = Municipality	C = Conti	ractor/Consul	tant	S = NYSDT	F ORPTS	N/A = not a	pplicable
	·	Data	Collection M	ethod				
Proper	ty Туре	Initial	Re-collect	Verify	Valuation	Review	Assmt. Disclosure	Informals
Farm (100)	No. of Parcels		74					
	Responsibility		С		С	С	С	С
Vacant (300)	No. of Parcels		788					
	Responsibility		С		С	С	С	С
Residential (200)	No. of Parcels		2,248					
	Responsibility		С		С	С	С	С
Commercial (400)	No. of Parcels		174					
Except condos	Responsibility		С			С	С	С
Commercial (400-c)	No. of Parcels		N/A					
Comm condos	Responsibility		N/A					
Commercial (400)	No. of Parcels			0				
Complex	Responsibility			С				
Industrial (700)	No. of Parcels		7					
	Responsibility		С		С	С	С	С
Utility	No. of Parcels							
Advisories	Responsibility		С		S	С	С	С
Utility	No. of Parcels							
No Advisories	Responsibility		С		С	С	С	С
Ceiling RR	No. of Parcels			0				
(RS – 7)	Responsibility			S	S	С	С	С
Forest Land (900)	No. of Parcels		99					
Private	Responsibility		С		С	С	С	С
Forest Land (900)	No. of Parcels		?					
State-owned	Responsibility		С		С	С	С	С
Wholly Exempt	No. of Parcels		133					
(RS – 8)	Responsibility		С		С	С	С	С
No. Parcels –	Vendor/Consultant							
	arcels – Municipality			1				
	No. Parcels – ORPTS							
	Total Parcels							

SECTION 3 - GENERAL RESPONSIBILITIES - MUNCIPALITY AND ORPTS

The successful completion of this project depends on the cooperation of several participants and their ability to successfully complete their assigned tasks as required by this RFP. Following are the major responsibilities that must be performed by each.

3.1 Municipality

3.1.1 Project Management

The project administrator will have ultimate project responsibility. The administrator will provide general direction throughout the project and timely resolution of problems when requested by any of the following:

- Contract Administrator: Sean Becker, Esq.; Town Attorney;
- Contractor;
- ORPTS

The project administrator, Walton Assessor Mark Jacobs, will spend at a minimum of twenty-five hours per week on this project.

3.1.2 Data Manager

The Contractor will provide pricing schedules for a data manager provided by the contractor versus having a data manager provided by the municipality. Determinations as to the data manager position will be made during contract negotiations and will be dependent on the pricing schedules supplied by the Contractor.

3.1.3 Staff Involvement

The municipality will not provide additional staff, in addition to the Assessor or Assessor's designee, to assist the project contractor, at the discretion of the project administrator throughout the duration of the project.

3.1.4 Documentation

The municipality will provide timely access to all current assessment roll, tax map, and jurisdictional information, i.e., but not limited to, RP-5217 forms, wetland maps, zoning maps, zoning ordinances, special district maps, and building permits. The municipality will provide to the contractor within ten (10) days of project start up:

- One (1) electronic copy, e.g., PDF file, of the tax maps; and
- One (1) electronic copy, e.g., PDF file, of the assessment roll

Also, within ten (10) days of project start up, the contractor and the municipality will meet to determine the time frame and procedures for providing the contractor with:

- assessment roll changes;
- identification of new constructions and demolitions;
- building permits;
- sales documents (RP-5217); and
- other pertinent information.

At this meeting the contractor and the municipality will establish written procedures for allowing the contractor to have access to the inventory/assessment system and records.

Prior to field review, the municipality and contractor must agree on documentation procedures for those parcels with significant changes in value, defined as a <u>10</u>% variation between the computer generated estimate and the field reviewed value. In addition, the contractor shall provide a report by appropriate grouping (e.g., neighborhood, tax map section), in a mutually agreeable format listing (e.g., GIS map) the % change between the full value indicated on the latest final assessment roll and the preliminary value resulting from field review for all parcels.

3.1.5 Space and Equipment

The municipality / County Real Property Tax Services Agency will provide:

• **200** square feet of office space located at:

129 North Street, Walton, NY 13856

(ADDRESS)

- storage space;
- training areas;
- site(s) for informal reviews; and
- adequate furnishings;

at no charge to the contractor, for all required activities throughout the life of the project. Access to this space is available between the hours of **<u>8 A.M.</u>** and <u>4 P.M.</u>, <u>**5**</u> days a week.

The contractor may be responsible for providing its own telephone service including installation.

3.1.6 Property Record Cards

The municipality is responsible for all expenses related to purchasing and printing bulk copies of the appropriate data collection forms (property record cards). If possible, the municipality will provide electronic property record cards and will print the same on an as-needed basis.

3.1.7 Assessor's Participation

- The Assessor will be completely involved throughout this project.
- The Assessor will participate in all informational meetings and attend training sessions.
- The Assessor will provide the contractor with "local knowledge," participate in data element selection and editing, field verification, value analysis, field review, and informal review meetings.
- The Assessor will review file maintenance corrections and the collection and verification of data related to new construction, building permits, and demolition.
- The Assessor will update all exemption amounts prior to assessment disclosure processing.

The Assessor will be available during the following project phases to assist the contractor as follows:

PHASES	NUMBER OF HOURS PER WEEK
Project Start Up	As Needed
Data Collection	As Needed
Sales File Verification	As Needed
Valuation Testing / Production	As Needed
Field Review	As Needed
Informal Review Meetings	As Needed

3.1.8 Clerical Function(s)

The municipality will perform the following clerical function(s) for the duration of the contract: **To Be Determined during Contract negotiations.**

3.1.9 Application for Advisory Appraisal

The municipality will request advisory appraisals of taxable utility property and / or highly complex properties. If applicable, the municipality must submit a request for advisory appraisals (forms <u>RP-5050</u> and / or <u>RP-7021</u>) to the appropriate ORPTS' regional office, nineteen months preceding the implementation of the reassessment (by **October 1, 2015**). A copy of Roll Section 6 must accompany the request (ORPTS' delivery of advisories will be contingent upon the municipality's participation in UCARS - Utility Company Assessment Roll Standardization). In order to receive utility values, the assessing unit, its agents and ORPTS must agree to a schedule and the products to be provided. Should the municipality file a plan for cyclical reassessment, utility advisories provided for the initial reassessment will be automatically be provided for subsequent years unless the municipality requests otherwise or the municipality does not maintain a Level of Assessment of 100% in the interim years. Specific procedures for requesting advisory appraisals are found in Part 8195 of the Rules.

3.1.10 GIS Capacity and Availability

All inquiries regarding GIS Capacity and availability are to be directed by the Contractor to the Delaware County Director of Real Property Tax Services, Michael Sabansky, at 111 Main St., Delhi, NY 13753 or by phone at (607) 832-5130.

- 1. Residential Sales (excluding condominiums unless Homestead is in place or will be considered)
- 2. Commercial Sales
- 3. Commercial Parcels with Income & Expense Filers Highlighted
- 4. Informal Review Parcels
- 5. Inspected Parcels
- 6. Parcels with a taxpayer inquiry
- 7. Land Value Per Square Foot
- 8. Improvement Value Per Square Foot

3.1.11 Software, if other than RPS.

For quality control purposes and to help ensure ORPTS is able to verify the reassessment roll at the municipality's stated Level of Assessment, the contractor must be able to provide the municipality with

a complete file (all assessment, inventory, sales and sales inventory) in an RPS compatible format at appropriate stages of the project (e.g., during data collection, after all applicable sales data has been reviewed, at the onset of mass appraisal activities, at the end of field review prior to the start of assessment disclosure processing and prior to the publication of the tentative roll).

3.1.12 Payments to Contractors

Payments shall be made promptly in accordance with Section 8 of this RFP.

3.2 ORPTS

3.2.1 Software

If RPS is used, ORPTS will provide assistance with use of this software.

3.2.2 Data Collection Material

ORPTS provides:

 data collection manuals (for a fee); or available on DTF website at: <u>http://www.tax.ny.gov/pdf/publications/orpts/manuals/vol6/rfv_manual_whole.pdf</u> and <u>http://www.tax.ny.gov/pdf/publications/orpts/manuals/vol6/com_manual_whole.pdf</u>

3.2.3 Processing Fees

Computer processing fees are billed to the municipality and will be based on the Real Property System Fee Schedule for the fiscal year in which the processing actually occurs. For projects that extend over multiple fiscal years, the most current fee schedule should be referred to when preparing budgets and expenditure plans.

3.2.4 Advisory Appraisals

Upon receipt of a request for advisory appraisals and a copy of Roll Section 6, ORPTS will review existing resources and number of requests. ORPTS will advise the municipality by **July 1st preceding the implementation of the reassessment** if it is able or unable to provide advisory appraisals.

The contractor will be responsible for any valuation for which ORPTS' advisory appraisals are not available or not provided.

3.2.5 General

ORPTS will assign regional staff who will be responsible for monitoring project progress, consulting with the municipality and others and providing advice and assistance as needed. ORPTS will participate in public relations activities with the contractor and local officials upon request and adequate advance notice.

ORPTS will provide upon request:

- Statewide information which would include sales data through Sales Web, municipal profiles through MuniPro, statewide assessment data through Parcel Database and GIS data;
- Statewide generic valuation factor file;

Any charges applicable from the current fee schedule as established by the SBRPTS will apply. All charges will be billed to the municipality.

SECTION 4 - PROJECT REQUIREMENTS/CONTRACTOR RESPONSIBILITIES

4.1 Project Management

The contractor is responsible for providing professional personnel capable of successfully accomplishing the responsibilities as defined in this RFP. Minimum staffing requirements are found in Section 6 of this RFP.

The contractor is responsible for performing all project related clerical function(s) not specified as a municipal responsibility.

4.2 Project Timetable

On the following pages is the timetable template for this project. The contractor must work with the Assessor and Town Supervisor to establish a proposed timetable prior to the signing of the contract.

RFP SECTION	PROJECT TIMETABLE	START DATE	FINISH DATE
4.2	Project Timetable	10/1/15	7/1/17
4.3	Public Information Program	10/1/15	5/1/17
4.8.11	Photography/Image Option	10/19/15	6/3/16
4.4.1	Data Collection Training	10/12/15	10/16/15
4.82	Pre Inspection Data Entry (Based on existing, ideally, already scanned Property Record Cards)	NA	NA
4.4	Local Staff Has Been Fully Trained In all phases of the project completed to date.	10/19/15	12/1/15
Appendix E	Assessor's Sign Off Document #1	12/4/15	
4.8	Subject Inventory Data Collection	10/19/15	6/3/15
4.8.4	Subject File Creation / Modification	10/26/15	6/17/16
4.9	Sales Validation, Verification and File Creation	1/11/16	3/1/17
4.8.5	Collection of New Construction (Clean-Up Data Collection)	10/19/15	3/17/17
4.4	Local Staff Has Been Fully Trained in all phases of the project completed to date.	12/1/15	6/17/16
Appendix E	Assessor's Sign Off Document #2	6/24/16	
4.8.10	Post Inspection Parcel Inventory (Data Mailer or Web Site Alternative)	11/30/15	6/24/16
4.8.10	Production in Response to Parcel Inventory Mailers	12/7/15	3/31/17
4.10	Valuation Editing	11/9/15	7/17/16
4.8.10	Acquisition of Market Data (Income & Expense questionnaires)	5/2/16	5/20/16
4.11	Grouping of Data (neighborhood analysis/delineation)	1/11/16	5/1/16
4.11	Valuation Testing	4/20/16	7/17/16

4.4	Local Staff Has Been Fully Trained in all phases of the project completed to date.	11/30/15	7/17/16
Appendix E	Assessor's Sign Off Document #3	7/24/16	
4.11.4	Valuation Production	7/27/16	7/31/16
4.12	Field Review of Values	8/3/16	11/30/16
4.13	Assessor's Value Review with Contractor	8/3/16	12/11/16
4.4	Local Staff Has Been Fully Trained in all phases of the project completed to date.	11/30/15	12/11/16
Appendix E	Assessor's Sign Off Document #4	12/18/16	
4.13	Update Values on File	8/10/16	12/18/16
3.1.7	Assessor's Recalculations of Exemptions	12/21/16	12/31/16
4.14	File with preliminary assessment, inventory and sales data ready for Assessment Disclosure Processing	1/5/17	1/5/17
4.14	Assessment Disclosure Notice Production and Analysis	1/5/17	1/16/17
4.4	Local Staff Has Been Fully Trained in all phases of the project completed to date.	8/10/16	1/16/17
Appendix E	Assessor's Sign Off Document #5	1/20/17	
4.14	Assessment Disclosure Notice Mailing	2/6/17	2/8/17
4.15	Informal Review Meetings (including Field Related Activities	2/13/17	3/24/17
4.16	Value Change Notices Production		4/21/17
	Prepare Tentative Assessment Roll and file	5/1/17	
7.0	Project Deliverables to Assessors	4/1/16	5/1/17
4.19	Submit Application for Appropriate State Aid Reimbursement	7/1/17	9/15/17
4.4	Local Staff Has Been Fully Trained in all phases of the project completed to date.	2/6/17	5/1/17
Appendix E	Assessor's Sign Off Document #6	5/5/17	
	Project Completion		7/1/17

4.3 Public Information

The contractor must conduct a comprehensive public information program designed to coordinate all activities necessary to promote public understanding, awareness, and cooperation throughout the project. The contractor must be prepared to conduct a public information campaign that will include media releases, direct mailings to all property owners, programs for broadcast and rebroadcast on the internet and oral presentations. Individual presentations will be directed to property owners, local officials, businesses, and civic groups so that they may better understand the scope and objectives of the project.

At a minimum, this program should include the time frames and method (meetings, mailers, media, etc.). Public information releases associated with the following phases of the project should be included, at a minimum:

- contract signing
- public information meeting schedule
- general project information
- data collection
- inventory mailer
- assessment disclosure / informal review
- project status updates

The contractor will conduct the prescribed meetings at various locations throughout the municipality. The contractor should be prepared to conduct up to three public information sessions/workshops. These information sessions/workshops will be held 1) shortly after the contract is signed, 2) prior to the issuance of data mailers, and 3) prior to the issuance of assessment disclosure notices.

All public information activities should strive to emphasize the responsibilities of the various participants, the methods to be employed during the project and the overall goals. At a minimum, the following points should be addressed as often as possible:

- significance of real property tax;
- necessity of project;
- purpose and methods of project;
- documented methodology and criteria for the values established;
- role of municipality and Assessor(s);
- role of project contractor;
- role of ORPTS;
- necessity of data collection;
- caliber and training of data collectors;
- cooperation of parcel owners (public/private partnership) is key to success;
- assessment disclosure aspect throughout the project;
- ongoing nature of system; and
- property valuation versus taxation.

The contractor will provide in its proposal a detailed outline and schedule, by project phase, of the intended public relations endeavors.

The contractor should include in its proposal sample press releases and brochures/pamphlets used in previous projects conducted by the firm. If the company is selected, these materials may be used to develop a comprehensive public information campaign for this project.

4.4 Local Staff Training

The contractor is responsible for training local staff in such a manner that, at the end of the project,

appropriate municipal staff will be knowledgeable in the operation of those phases of mass appraisal assigned as a contractor responsibility. The contractor is also responsible for training personnel under its control in order to maximize their usefulness.

The contractor is responsible for conducting a thorough, effective, and documented training program for:

- data collectors;
- municipal staff including the Data Manager;
- the Assessor; and
- Board of Assessment Review members

The minimum standards for conducting training will include the following:

<u>Lesson Plan</u> – Outlines and lesson plans for training for all aspects of the project which shall describe the material to be presented and the techniques to be used.

<u>Training Manual</u> – A comprehensive reference tool depicting the substance of the lessons to be given with, at least, definitions, applicable illustrations, explanations of computer assessment administration concepts and necessary flow charts.

<u>Schedule of Training Sessions</u> – A detailed outline which specifies dates, sites and content of each class necessary to be conducted within the framework of this project

This information will be provided to the project administrator for approval prior to any training session taking place.

In its proposal, the company will provide a general training schedule that it intends to follow during the project. However, within fifteen (15) working days of contract execution, the selected contractor will provide a training plan for data collectors. Also, within twenty (20) working days of approval of a contractor work plan, the contractor will provide a detailed training plan and schedule for the remainder of the training responsibilities. Municipal personnel must be permitted to participate fully in all training activities.

4.4.1 Data Collector Training

Training for data collectors must be comprehensive and documented. The Contractor will provide trained and experienced data collectors with a minimum of two years of documented field experience.

ORPTS' staff will NOT provide or conduct data collection training for any contractor staff unless the municipality and ORPTS' Regional Management agree to this AND it is clearly specified in this project RFP, in advance. Without such specification, contractor staff are welcome to attend a previously scheduled training session if there are available seats.

4.4.2 Training of Municipality Staff & Local Assessor

The contractor is responsible for training municipal staff and the Assessor(s) so that they can routinely interface with assessment administration modules as they relate to the company's involvement and be familiar with the basic concepts of valuation by the end of the project. Formal training will include, but is not limited to, such topics as:

- data collection;
- valuation;
- field review;
- RPS file maintenance procedures;
- file control concepts of the system; and

• income and expense data analysis necessary to maintain a current "valuation factor file" The contractor will conduct a Training Needs Analysis by interviewing Municipality Staff and the Local Assessor to determine the level of relevant training and knowledge already in place, and will supplement this with additional training on an as-needed basis. Training need not take the form of a workshop if the contractor determines that there is a more efficient training method.

WORKSHOPS	MINIMUM LENGTH OF WORKSHOP	DATES
Land Analysis / Valuation	As needed	As needed
Cost Analysis / Valuation	As needed	As needed
RFV Market Analysis / Valuation	As needed	As needed
Commercial Market and Income Analysis / Valuation	As needed	As needed
Field Review	As needed	As needed
Subsequent Roll Value Maintenance	As needed	As needed
Board of Assessment Review	4 Hours	TBD

The contractor must provide municipal staff the following workshops:

In addition, the contractor will provide on-the-job training in the practical application of file maintenance for the municipality's data manager and Assessors. This will enable them to become aware of the practical application of assessment administration.

The contractor will provide the Assessor on-the-job field review training on an as-needed basis, after completion of the field review workshop specified above. During the field review phase of the project, the contractor must allocate time in conjunction with the project status meetings to answer individual field review questions.

The contractor may offer additional training or workshops as part of its proposal on a per diem basis.

4.4.3 Board of Assessment Review Training

The contractor is responsible for providing the Board of Assessment Review with:

- an overview of the reassessment project;
- the basics of mass appraisal;
- familiarization with the valuation concepts used;
- field review procedures; and
- valuation/field review reports
- familiarization with the USPAP compliant reassessment documentation for this project

This training will be conducted in a classroom environment and consist of a minimum of four hours and the County's Real Property Tax Director shall be provided the opportunity to attend. The contractor shall not be held liable in any way if Board of Assessment Review members choose not to attend.

4.5 Data Processing

Data Manager

The contractor will provide a person to act as data manager, who will evaluate in conjunction with the municipality's Information Technology Director, the adequacy of the municipality's existing hardware and software used for assessment purposes and make a recommendation, if appropriate, relative to needed upgrades. Ultimately, the contractor will be responsible for file control and data management. The contractor's data manager will be responsible for training the assessor and assessor's staff in file control and data management.

4.5.1 Hardware

The valuation phase will be carried out using the contractor's hardware. All costs for outside valuation processing, if applicable, are to be paid by the contractor.

4.5.2 Software

NYS DTF - ORPTS' computer programs may not be modified without permission of NYS DTF. New programs will not be written and existing non-NYSRPS programs will not be used for this project without the permission of the project administrator. Existing contractor software developed for personnel and financial management of the project shall not be subject to this provision.

For quality control purposes and to help ensure that ORPTS is able to verify the reassessment roll at the municipality's stated Level of Assessment, the contractor must be able to provide the municipality with a complete file (all assessment, inventory, sales and sales inventory) in a RPS compatible format at appropriate stages of the project (e.g., during data collection, after all applicable sales data has been reviewed, at the onset of mass appraisal activities, at the end of field review prior to the start of assessment disclosure processing and prior to the publication of the tentative roll).

4.5.3 Scheduling

If printing is to occur at an ORPTS' regional office, the contractor will submit to ORPTS, for approval, weekly forecasts of anticipated computer usage, one week in advance, to ensure printing time.

4.6 Tax Map Data

Tax map errors may be discovered during the data collection effort. These errors are to be reported to the project administrator by the data collectors as they are discovered. The project administrator will furnish the contractor with tax map inventory changes, in report form, as determined in Section 3.1 of this RFP. In its proposal, the company must explain how errors in tax maps found in the field will be recorded. All instances must be reported to the project administrator within <u>five</u> days of discovery.

4.7 Property owner Inquiry

Contractor personnel, familiar with the entire project, must be dedicated to the function of resolving property owner inquiry and complaint follow-up. All property owner inquiries and complaints must be fully documented and must receive a response.

At a minimum, the following will be forwarded to the municipality's designated contact person:

- name of inquirer or complainant;
- time and date of inquiry/complaint;
- nature and specifics of the complaint, including the applicable property address; and,
- the response to the inquiry or complaint

The contractor will be responsible for forwarding inquiries and complaints to the municipality's contact person on a weekly basis before noon each Monday.

There may be instances where certain inquiries, complaints and/or questions will be of such a nature that they will require intensive research and analysis by the vendor. Before the vendor dedicates any time or resources to these extraordinary instances, they must be brought to the attention of the municipality for a

determination of the manner, scope and time necessary for such a response. The municipality will determine whether a response will be made and under what circumstances.

4.8 Subject Inventory Data Collection

4.8.1 Verification and Collection

All data collection is to be conducted in accordance with Volume 6 of the Assessor's Manual published by ORPTS.

The contractor will conduct an on-site inspection as defined by the Rules and the Guidelines for Cyclical Reassessment of all parcels to be valued within the scope of this project.

The collection of parcels is to be conducted by a data collection crew to be hired and trained by the contractor

4.8.2 Collection Instrument

The standard ORPTS' property record card will be used in this project; RP-3100 for residential, farm and vacant, and RP-3105 for commercial, industrial and public utility parcels. The municipality has no objection to the use of handheld data collection devices, however such devices and their associated software must produce data in a format which is compatible for use with the RPS system.

Property description data in the project will be of two types: "front-loaded" data and field collected data. The "front-loaded" data currently exists for each parcel, in machine-readable form, and must be placed on the data collection card prior to data collection. This data will be resident at the parcel level in the RPS format. This data includes, at least, the following items:

- parcel ID (parcel key);
- owner name;
- owner address;
- parcel location;
- property class code; and
- parcel size

A notice detailing the purpose of the data collection project is sent to each property owner at least one week prior to the commencement of data collection activities. This notice shall detail the general procedures to be used in the data collection effort and specifically outline the procedures that will be followed if no one is at home during the first entry attempt. A procedure for property owners to proactively refuse all access to their property must be included. This procedure will be determined and published by the Project Administrator prior to the commencement of data collection activities.

If building permit issues for improvements to parcels are identified at any point during the data collection project, a summary of such issues are to be submitted in writing to Stephen Dutcher, Walton Code Enforcement Officer within 5 (five) business days of identification. Resolution of such building permit issues shall be the sole responsibility of the municipality and will be addressed on a case-by-case basis at the discretion of the Code Enforcement Officer.

The Contractor is required to create and maintain a list of all property owners who refuse to permit data collectors to access their property. This list will be maintained by the Data Administrator and forwarded to the Assessor by the end of each week if any additions to the list have been made during that week.

4.8.3 Parcel Entry

The contractor will attempt to perform a complete exterior inspection of all improved properties. The data collectors are required to indicate whether entry onto the property was made. Where entry is made, the contractor will attempt to secure the signature of an owner or adult occupant. (If no one is at home the data collector must leave notification of the visit or must notify owner by mail within ten (10) days.) The Property Description Report / Data Mailer cannot be used for this notification. Instructions on how the occupant may set up an appointment for an interior inspection are to be supplied, although it should be clear to the occupant that an interior inspection is not required under any circumstances and is only offered to enhance the accuracy of data collection.

In the case of total refusals, signatures should be obtained and a list of all such refusals will be given to the project administrator for assistance in gaining entry.

At least two (2) inspection attempts (initial attempt and one callback) are required in all cases where inspection, except for outright-signed refusals, has not been made. The second attempt must be made either in the evening (after 6:00 pm) or on weekends. The contractor must be sensitive to and take note of the observance of religious holidays and the Sabbath.

After two (2) unsuccessful inspection attempts have been made, the contractor must forward a notice to the parcel owner, of attempted inspection that details a procedure whereby the owner may schedule an inspection with the contractor. The Property Description Report / Data Mailer will suffice as this notice.

A list of those parcels for which there was no affirmative response must be given to the project administrator for a final inspection attempt.

Where there are gated properties or homes that cannot be accessed or viewed from the public right of way, it may be necessary to schedule appointments to gain access for inspection. Because these properties, among others, may require substantially more time to measure and gather data, the contractor, therefore, must plan for sufficient time for on-site inspection.

The contractor will maintain a summary record in **a mutually agreeable format** for each property detailing what was done for each inspection or denial of entry.

4.8.4 File Creation and Maintenance

Inventory data records are to be created and or corrected within ten (10) working days after the last required visit to the property or refusal. Documents for parcels that are data collected are to be manually verified for completeness and computerized.

Prior to the signing of the Contract, the contractor and the municipality shall set a date by which all property data collected must be entered into the computer on-site at the contractor's office or municipal office as determined and be available for internal quality control and review.

The contractor will be responsible for all data security during the course of the project.

The contractor is responsible for the data collection of all parcel changes that are reported to the contractor prior to taxable status date of the implementation year. Examples are changes due to:

- parcel splits;
- parcel merges;
- demolition;
- fire; and

new construction

The project administrator is responsible for the reporting of such changes to the contractor as agreed upon in Section 3.1 of this RFP.

All parcels will be edited and file maintained prior to Property Description Report / Data Mailer production. At that time, a complete set of edit reports is to be given to the municipality and ORPTS.

Property Description Report / Data Mailer discrepancies must be resolved and corrections made to the inventory file prior to valuation testing.

Throughout the project, the contractor will make available, upon request, all edit reports and subsequent output reports to the project administrator and ORPTS.

4.8.5 Parcel Improvement Sketches

Sketches for all improved parcels will be done in a manner prescribed in the NYSDTF - ORPTS' Assessors Manual Volume 6 Data Collection.

The contractor will sketch all buildings and physical improvements to scale on the predetermined **form/format**. Sketches will be drawn to the nearest half foot and <u>all</u> sides labeled, using the labeling procedures outlined in Volume 6 of the NYSDTF – ORPTS' Data Collection Manual. Sketches must be produced for each condominium unit as well. When available, master deeds and associated floor plans can be used as the basis for producing sketches. There are no exceptions to the inspection requirements for condominiums.

The Contractor will be responsible for vectoring the field sketches into a digital sketch format.

The computerized sketches shall conform to the most updated standards and clearly show <u>all</u> dimensions and story heights for primary and secondary structures. The corresponding defined areas of each floor and/or structure will also be calculated for and show square footage of living/building area.

A plot plan must be submitted for those complex parcels as listed in Appendix B.

4.8.6 Data Collectors

The minimum number of data collectors and crew chiefs to be employed for the project shall be sufficient to collect the required data items within the time scheduled. Crew chiefs are primarily responsible for the recollection and / or field verification of data collected by the data collectors. The crew chief's functions include monitoring and ensuring the quality, consistency and accuracy of all data. A ratio of not less than one crew chief for every five data collectors must be maintained.

Data collectors must be trained in either residential data collection or commercial data collection by NYS ORPTS.

Each data collector must have completed a program of training that includes, at a minimum, "Fundamentals of Data Collection, R/F/V" and must demonstrate two years' experience in the assessment or appraisal field, or two years of experience working with a reassessment firm as a data collector or appraiser. The contractor shall ensure that all data collectors have been engaged in similar employment in at least two municipal-wide reassessments, previously.

4.8.7 Data Quality Control

Each crew chief will be required to field verify twenty-five (25) of the first one hundred (100) residential parcels and twenty-five (25) of the first one hundred (100) parcels in the farm, commercial and industrial categories that have been collected by each data collector within 30 days from the start of data collection for each collector. The documented results of this verification of data must be reported to the project administrator and ORPTS' liaison and the reason for any differences must be determined immediately.

In all cases where an individual or group of data collectors is collecting data erroneously, due to lack of skills, the collector(s) must be recalled for intensified retraining or termination. The work of those collectors who have been retrained must be field verified at a frequency of one (1) out of every five (5) parcels for the next fifty (50) parcels. Continued failure to collect data properly after retraining will constitute cause for dismissal of the data collector. In all cases where the reason for collection differences is based on the failure of a collector to carry out his/her duties, that collector will be promptly terminated.

Upon return from the field, each data collection instrument is to be visually checked by contractor office staff for completeness and legibility. Insofar as possible, that check and any follow-up clarification will be gained from the data collector on the day following the return of the card from the field. In addition, Property Description Reports (also known as Data Mailers) as described below will be an integral part of the quality control. The quality control must include a procedure for remedying any failures or discrepancies in the accuracy of the data as revealed by the field verification of data, or brought to the attention of the contractor by other knowledgeable persons.

The company will include in its proposal, a detailed quality control program. In addition to the previously mentioned criteria, the program must include a comprehensive weekly reporting procedure to the municipality that details collection staff, each collector's work, municipal level progress summaries and estimates for the upcoming week.

4.8.8 Vacant and Agricultural Land

All vacant and agricultural lands are to be listed on the appropriate property record card with appropriate land breakdown(s). For parcels in an agricultural district, or for parcels currently receiving an agricultural exemption, land breakdowns are to be noted separately for eligible and ineligible lands as categorized on the exemption application. This may require multiple entries of some land types.

4.8.9 Public Utility Parcels and Ceiling Railroad Parcels

The contractor shall collect the land data items using form RP-3105 for parcels in the public utility category, if the assessing unit indicates that the full value produced by the advisory appraisals of public utility property provided by NYSDTF-ORPTS will be used in the reassessment. If such advisory appraisals will not be used, a set of data items must be collected and recorded that are necessary and material to estimate the full value of the public utility parcels, including a detailed inventory of all improvements classified as real property for which a replacement cost less depreciation can be estimated.

The contractor shall collect the land data items and all structural properties using form RP-3105 for ceiling railroad parcels. Non-structural property, including trackage, shall be collected according to the procedure described for the valuation of unique and highly complex parcels.

4.8.10 Property Description Report (also known as Data Mailer)

Property owners will also play an important role in monitoring the quality of data collection. Upon completion of the process (defined as a parcel which has been data collected in the field, manually verified for completeness, entered onto the inventory file, computer file edited and all corresponding

errors corrected), data mailers <u>will</u> be sent to owners of each parcel of property in the residential, farm, and vacant categories. The mailers, which will consist of a selected property description as collected by the contractor, must be sent in sufficient time to allow for resolution of inquiries prior to use. A cover letter that explains the purpose and content of the mailer, and the procedure whereby the property owner may schedule an appointment for collection should be included with the mailer. An explanation of the fields to be displayed on the mailer as well as the potential entries for each field should accompany the mailer and cover letter. Production of these notices, as well as folding and envelope stuffing, if required, will be a County responsibility.

Upon completion of data collection of the parcels in each of the other property classification categories within the municipality, a notification, by mail, will be sent to each of these parcel owners that the data items collected may be reviewed at a stated time and place within the municipality. Commercial data mailers available in the RPS system may be substituted for this notification requirement. Again, the mailers must be sent in sufficient time to allow for resolution of inquiries prior to use.

Property owners will be asked to review the property inventory data descriptions and report any discrepancies. If discrepancies are found, mailer returns will be sent to the contractor for analysis. The contractor will resolve all data problems as indicated by property owners' responses prior to commencement of valuation activities. Telephone inquiries as a result of data mailers are the responsibility of the contractor.

The contractor will mail a questionnaire to owners of commercial/industrial property, **prior to or** <u>concurrent with the inventory mailing</u>, which will request all appropriate income and expense information.

4.8.11 Photography/Image The photography aspect of the project is seen as an opportunity to enhance the quality of data, supply an additional tool for the review of values and to increase the public's confidence in the project. To help attain these goals, the following guidelines have been prepared.

To ensure the quality of the images: Each image is to be identified by the appropriate section, block and lot number. Each image shall be sharp and the dimensional sides of the structure clearly defined. Where possible, the structure captured must fill at least fifty (50%) percent of the horizontal frame. No more than one structure shall be contained in each image except in those cases where an attached or semi-attached garage is present. Wherever possible, the image must depict <u>the front and side view</u> of the structure (the length and width). The structure should not be obstructed. Photographs shall not be required for vacant lands. The contractor is responsible for photographing <u>all</u> improvements to parcels of land.

The contractor shall provide to the project administrator, in batches no larger than 150 items, the images (photos, video) for review. The project administrator must review and accept or reject the images within 30 days of receipt. The project administrator will review the images for quality, sharpness, accuracy, and that the structure is clearly defined.

There must be an accurate link between the image and the parcel. Therefore, the company, in its proposal, shall include: A description of the equipment to be used and discuss the method of identification used to ensure the link of images to corresponding parcels shall be mutually agreeable. The initial parcel imaging shall be completed before field review, in order to provide the municipality / contractor the opportunity to review the image and linkage to the parcels. The images shall be used as an additional quality control measure during the field review process.

The company shall, in its proposal, outline the procedures to be carried out for the security and backup of all images. The company must provide a detailed list of all equipment and associated cost, i.e.,

hardware, software, imaging devices, which will be utilized at the municipal level for viewing, printing images, and updating. The company shall provide an outline of the training program for municipal staff in the implementation and operation of the image system as well as a description of the procedures and the associated cost with updating the image file. The company must describe its procedures for linking the image file to an assessment file. All copyright and ownership rights to the completed image file must be fully and explicitly disclosed.

4.9 Sales Inventory Collection and File Creation

The contractor is required to collect and verify the data for those parcels located throughout the municipality that have sold since July 1st, 2013 and for all sales occurring through the project's taxable status date, March 1, 2017.

For parcels where inventory as of date of sale differs from subject inventory, a separate inventory for the sale parcel must be completed. There must always be a subject and sale record.

4.10 Data Edits

The contractor will submit to the project administrator and ORPTS a list of the proposed edits prior to file editing. ORPTS will advise the project administrator as to the applicability of these edits and the final edits will be mutually agreed upon by the contractor, the municipality, and ORPTS. These edits will remain frozen until a change becomes necessary and has been agreed upon by the three parties. The contractor will be responsible for resolving all errors that result from the edit runs. It is the contractor's responsibility to provide a complete inventory file for valuation that is as error free as possible. This inventory file must be available to the municipality prior to valuation. In the event that the data inventory file shows unacceptable levels of inventory discrepancies, ORPTS reserves the right to withdraw support for this project.

The contractor will submit to the municipality a copy of the output reports from the valuation edit program. The contractor will resubmit to the municipality a copy of the error reports from the final run of the land, cost and commercial edit programs prior to valuation.

4.11 Valuation

Computer-generated values, to be reviewed in the field, will be produced by the contractor, for all properties, as defined in the RFP, utilizing Mass Appraisal techniques.

The contractor must provide the municipality with an overview of the general valuation methods used on this project for use by local officials. In-depth documentation for use by Assessor's staff will also be provided. This will include a written summary of the land methodology used for each neighborhood, a depreciation schedule for all improvements (so that buildings can be costed in the field, if necessary) and time trend documentation, market coefficients and comparable selection points.

4.11.1 Residential/Farm/Vacant

The market value and cost approaches will be the primary methods of valuation for these properties. Computer-assisted valuation for residential, farm, and vacant parcels will take place after all edits on the subject and sales inventory files are addressed. This function can be separated into three phases.

The first phase of the valuation process is the valuation of land. This phase requires extensive analysis of the sales base as well as input from the Assessor(s). The contractor, with assistance from the Assessor(s), determines unit land values for all types of land within the municipality. The contractor enters these into the land tables of the land value extension programs. Values must be computed for each separate land use classification associated with each parcel.

The second phase of the valuation process employs the cost approach. The contractor utilizes the sales base to determine market adjustment(s) and validate the cost and depreciation schedules used in the cost programs, modifying these schedules where necessary.

The third phase of residential/farm/vacant valuation will employ the comparable sales approach using the sales that have been identified and verified for the municipality.

For properties where sufficient sales information exists, the contractor will develop preliminary market valuation models. However, before any valuation testing begins, a list of all sales to be used must be reviewed with the project administrator. Sample properties will be valued and the results are to be reviewed by both the contractor and the municipality. The model(s) must be adjusted and the sample rerun until optimum results are obtained. All models will be subject to review by ORPTS for statistical and logical accuracy.

If the market approach to value is not feasible for determining defensible values for farm parcels, the contractor must propose an alternative method of determining values. Also, the contractor must provide a parcel listing with an estimate of value for each agricultural building upon which an exemption has been granted.

4.11.2 Commercial/Industrial

The commercial/industrial valuation module of the NYSRPS or an equivalent system that incorporates market, income, and cost valuation techniques will be used. The municipality and the contractor, with the advice of the ORPTS, will mutually agree on the amount of income and expense data that is complete and representative of the universe of commercial/industrial properties. At the option of the municipality, the contractor may be required to engage the services of a commercial appraiser with local knowledge to serve as a resource to both the Assessor and the contractor for this project.

4.11.3 Unique and Highly Complex Parcels

The project administrator and the contractor will attempt to isolate the unique parcels and highly complex properties at the outset of the project. Appendix B contains a list of known unique and highly complex properties.

If the property cannot be valued using a computerized mass appraisal system, the contractor will assign an appraiser to apply appropriate appraisal methodology, and provide a brief, 2-3 page limited summary narrative appraisal for these parcels.

The key elements that are to be shown in the limited summary narrative appraisal are:

- a complete inventory including copies of property record cards;
- sketch;
- photograph(s);
- description of property;
- delineation of the area;
- land valuation;
- cost valuation;
- market approach, if appropriate;
- income approach, if appropriate;
- correlation of values; and
- reference manuals used

The company shall submit with its proposal the qualifications / resume of the person(s) who will actually value the unique and highly complex parcels.

4.11.4 Condominiums and Cooperatives (inapplicable)

4.11.5 Valuation Reports

Throughout the scheduled valuation, copies of valuation processing summary reports are to be given to the project administrator within three (3) workdays of report production.

This includes reports from the market valuation programs (5-10 page samples, weights and coefficient adjustments only). Also, a copy of any other valuation reports run must be given to the project administrator.

Additionally, all Residential, Farm and Vacant (R/F/V) parcels valued through the valuation system, utilizing the market value approach, must have an accompanying valuation report showing a selected description, to include all appropriate value items as indicated in the sales analysis, for each subject and comparable sales parcel. At least three (3) of the most comparable sales are to be identified for each subject parcel. If utilized, a model estimate and weighted estimate are to be shown for each subject parcel. The photographic images of the subject and each comparable sale shall be displayed on the comparable sales valuation document.

All commercial and light industrial parcels valued through the market and income system must have an accompanying valuation report showing a description of the parcels' uses by square feet or units and two estimates of value: market and simple mortgage equity capitalization of income.

4.12 Field Review

The contractor is responsible for 100% field review of all value estimates including vacant land and wholly exempt properties. Field review is to be conducted from the nearest public road or public right of way from which the property is visible. Field review is to be completed by a qualified field reviewer in accordance with the Field Review Manual published by NYSDTF - ORPTS. Parcels are to be valued as of the valuation date for the tentative roll.

Final values are the responsibility of the municipality's Assessor(s). The contractor, when changing machine-generated value estimates, must enter the proper explanation on the field review document. Typical explanations would include data inaccuracies, unique subject property, Assessor's override, etc.

Prior to field review, the municipality and contractor must agree on documentation procedures for those parcels with significant changes in value, defined as a 10% variation between the computer generated estimate and the field reviewed value. [Project administrator / Assessor will determine with contractor's input which computer generated value will be used as the basis for comparison.] In addition, the contractor shall provide a report by appropriate grouping (e.g., neighborhood, tax map section), in a mutually agreeable format listing (e.g., GIS map) the % change between the full value indicated on the latest final assessment roll and the preliminary value resulting from field review for all parcels.

Prior to informal review meetings, the contractor must record on the field review document all value changes that occur due to data error, and reflect the data changes on the data file for that parcel.

The Assessor must make every effort to participate fully in the field review process. It is imperative that the municipal officials attain a complete and thorough understanding of field review in general, and more specifically, the determination of value process.

4.13 Assessor's Value Review

The Assessor or the Assessor's designee(s) will be involved in the review of values throughout the field review phase of the project. All contractor-produced values are to be entered on the data file and given

to the Assessor for final value review prior to the Assessor's value review date specified in the project timetable of this RFP.

Since the defense of values will be the responsibility of the contractor, any requests for changes to the contractor's values must be made in writing to the contractor. The Assessor's value and the appropriate Assessor's override code designating the reason for the change must be applied to the mechanized file. This relieves the contractor of any responsibility to defend such changes.

4.14 Assessment Disclosure Processing / Tax Shift Analysis

The County is responsible for producing assessment disclosure notices to be sent to all property owners. In accordance with RPTL Section 511, assessment disclosure notices must be mailed sixty (60) days prior to tentative roll date. A minimum of 20 workdays is required to accomplish this processing; therefore, the municipality must deliver a computer file to the county (complete with value entries for all parcels in all roll sections) by the date specified in the project schedule. The municipality is also responsible for providing a prior year assessment computer file in addition to verifying the prior year, extended roll totals, the levy rates, and the total tax levies to be used.

The contractor will assist the municipality with advice from ORPTS in composing a cover letter to accompany the assessment disclosure notice. This letter will provide further background about the project, the informal review process, the forthcoming tentative roll and grievance process, and the use of the new assessments in levying upcoming taxes.

The assessment disclosure processing agent is responsible for providing the municipality and ORPTS with the results of the tax shift analysis seven days in advance of any municipal public meeting at which these results will be discussed for prior review.

4.15 Informal Review Process

All property owners have a right to an informal review. All property owners who make an appointment within the agreed upon time period will receive a meeting to discuss the preliminary value. The contractor must inform property owners at the meeting that a notice of results will be mailed to them. The informal review process is the responsibility of the contractor, although the contractor may request the assistance and participation of the Assessor or the Assessor's staff if available. The contractor will provide staff to receive property owners' telephone calls, answer questions and set up appointments by telephone for meetings. Meetings may be conducted either in person or by telephone at the option of the property owner. The contractor must use experienced field review staff for these meetings and for fieldwork related to property owner inquiries. This includes the responsibility of re-inspection and data correction processing to the assessment/inventory files.

Scheduling of evening/weekend meetings, in addition to the daytime schedule, will be required. Meetings will be pre-scheduled by telephone and held at sites to be determined later, or conducted by telephone or email at the option of the property owner.

The contractor must inform the property owner at the time an appointment is made and at the start of each informal review meeting, that the purpose of the informal review meeting is to explain how the preliminary value is set; that no decision regarding a property's value will be made at the time of the informal review meeting; and, that a notice of the results will be mailed to the property owner after the information presented and any follow up investigation has been reviewed.

The contractor must provide the municipality with an analysis of and a GIS map of, at least, the following:

- number of informal review meetings;
- number of informal reviews resolved in session;

- number requiring "in-field" follow-up;
- number requiring inventory changes; and
- amount of assessed valuation changed, by property type

4.16 Value Change Notice (Section 511 Notice)

As a result of value changes made during the informal review phase, the municipality is required to send out a change of assessment notice to the owner of all parcels where a meeting was conducted or where a value has changed between the issuance of the assessment disclosure notice and the tentative assessment roll. The municipality will be responsible for envelope stuffing, postage, and mailing of these notices.

4.17 Formal Defense of Values

During the formal grievance period resulting from the publication of the tentative assessment roll, the contractor, upon request, must make individuals with appraisal and field experience available to assist the Assessor(s) in presentations to the Board of Assessment Review. The contractor will be responsible for performing all related fieldwork, valuation justification / documentation and for processing inventory changes resulting from grievance proceedings.

The contractor will be responsible for representing the municipality in all certiorari proceedings resulting from the final assessed values which the contractor made and which were placed on parcels on the final assessment roll and only if that grievance has been filed prior to or on grievance day. The contractor will be required to assign skilled personnel who are familiar with the project and experienced in court testimony. Additionally, any such personnel must have completed training through ORPTS and be currently certified to handle the subject matter of the litigation. As the volume of these actions is impossible to predict, this function is not considered to be part of the contractor's fixed price proposal.

All proposals should specify the amount to be charged to the municipality on a per diem basis, for defending values during the small claims and certiorari hearings, inclusive of field analysis.

4.18 Project Status Control

The successful completion of this project depends upon proper coordination, planning and management throughout its duration. Therefore, the contractor must:

Provide summaries of project status to the project administrator and ORPTS on a bi-weekly basis. These reports will present accurate up-to-date project status; specifically contractor progress, possible problem areas, remedial measures that are being undertaken, overview of contractor staff participation, training provided to municipal staff, and any other data requested on at least one week's notice by the project administrator.

Attend meetings, held on a monthly basis, with the project administrator to review project developments, resolve problems, interpret contractual requirements, review billings, and provide project continuity. The project director, appropriate staff, and ORPTS will attend these meetings.

Attend meetings, held on an as needed/requested basis, with the project administrator. These meetings will be similar in content and conduct to the regular meetings. The project director, appropriate staff and ORPTS will attend these meetings.

Provide miscellaneous written reports regarding specific project developments, as they arise, to the project administrator.

4.19 Submissions for State Aid/Value Verification

The contractor assembles and provides documentation to the municipality for reimbursement for State

aid pursuant to the Rules as well as the documentation required for value verification as outlined in the Memorandum of Understanding between NYSDTF – ORPTS and the municipality (see MOU).

4.20 Mass Mailing and Postage

The municipality is responsible for providing paper, envelopes, and postage (first class) relative to mailing each of the following:

- pre-inspection letters;
- property description reports (aka data mailers), including cover letters;
- request for commercial income and expense statements; and
- assessment disclosure notices necessary for this project

The contractor will be responsible for folding, stuffing and addressing all mailings.

4.21 Data Entry

The Municipality requires that the Contractor provide pricing schedules for services whereby the Contractor is responsible for data entry versus where the Municipality is responsible for data entry. The responsibility for data entry will be determined during contract negotiations and will be dependent on the pricing schedules provided.

The final output of the data entry device must be on media that is machine-readable at the file creation site. The media is to be provided by the contractor.

The contractor may opt to utilize an on-line update feature and place the data inventory changes directly onto the inventory file. This procedure satisfies the requirements of this section.

4.22 Valuation Documentation

A preliminary USPAP compliant Mass Appraisal (Reassessment) Report shall be provided to the municipality prior to mailing change of assessment notices. A final USPAP compliant Mass Appraisal (Reassessment) Report shall be expected within two (2) weeks after publication of the final assessment roll.

SECTION 5 - DATA SECURITY

The contractor is responsible for establishing and maintaining appropriate methods to store and transport all project data in a manner that will ensure minimal data loss.

Each company will submit a plan for data security in its proposal.

The contractor will be responsible for copying each master data file and all project related databases (e.g., commercial income and expense data, photographic images, etc.), at a minimum, on a weekly basis, and storing them on-site and in an off-site location that will ensure safety of the files. The transactions necessary to update the data files, will be kept on appropriate data storage media until the updated master file is copied. This will be in addition to the normal daily and weekly archiving, the results of which need not be stored off-site.

The contractor shall not keep, copy, use or take away from the municipality any document, paper, computer output, or other material to which the contractor obtains access during this project. The contractor shall not at any time reveal to any person outside the scope of this project any proprietary or confidential information of which the contractor gains knowledge during this project. The contractor shall, at the termination of the project, return to the municipality all identification badges, keys, or other access devices issued by the municipality and shall not copy or use any such devices in any manner except as specifically authorized by the municipality.

SECTION 6 - CONTRACTOR PROJECT STAFFING

The contractor must provide competent professional and technical personnel who are capable of accomplishing the required work. The company will, in its proposal, describe the organization structure that will be used to manage this project and will include a complete organization chart. All management and technical personnel that the contractor will use for the project must be approved by the project administrator prior to assignment and must be named in accordance with the following:

6.1 Project Management and Technical Staff

Contractor staffing for this project should include, at a minimum, the following:

- Management Staff
 - Project Director
 - Data Collection Supervisor
 - Data Management Supervisor
 - Office Manager
 - Public Information Officer
- Technical Staff
 - Data Collectors
 - Crew Chiefs
 - o Personnel who will be responsible for assessment, inventory and valuation processing
 - o Personnel with residential/farm/vacant valuation responsibilities
 - Personnel with commercial valuation responsibilities
 - Personnel with training responsibilities
 - Qualified Field Reviewers
 - Property Owner Inquiry Specialists

The contractor shall provide the municipality with the resumes of all management staff members, and any technical staff members whose job duties involve assessment, inventory, or valuation duties.

The contractor must make at least one technical person available for assessment/inventory processing, as needed, throughout the project. At least one person, skilled in the operation of the valuation programs, will be required during the valuation phase of the project.

A minimum of the project director, one technical person, and sufficient appraisal staff will be required to provide services as needed.

The name of the individuals who will direct, supervise, and furnish technical assistance; their qualifications, the staff days each will spend on the project, the time each will be spending on other concurrent projects, and a list of the most recent projects in which each has been involved, identifying the capacity in which they were employed, must be in the proposal.

6.2 Staffing Changes

If the contractor needs to make a change in staffing, the contractor must obtain approval from the project administrator and then notify ORPTS upon the project administrator's approval. The contractor must make every effort to maintain the specified staff or staff with equivalent training and experience. The contractor cannot be responsible for personnel changes beyond its control.

SECTION 7 - DELIVERABLE PRODUCTS

The contractor will be responsible for the delivery of the following products according to the project timetable:

- Project status reports produced throughout the project;
- Training lesson plans, timetables, dates of training, attendance rosters, and Assessor sign off on training components;
- Sample sales verification letter/mailer for Assessor sign off;
- Sample income & expense questionnaires for Assessor sign off; originals of all returned forms;
- Sample inventory property description report / data mailer or Website Design for all property types for Assessor sign off; originals of all emails or returned forms;
- A data collection form or data collection device design with sketch (and photograph/images, if this option is selected) for each parcel;
- A copy (computerized or paper) of all valid sales used in valuation and all documents required in Section 4.9;
- A report and GIS Map Displays of failures and discrepancies in the accuracy of data items collected, as revealed by the recollection of data items by field supervisors/crew chiefs and a report of the remedial action taken;
- A report of all tax map discrepancies found;
- A GIS generated neighborhood map for all residential and non-residential neighborhoods / valuation groupings along with a narrative that defines each neighborhood or grouping;
- Valuation processing outputs including all selected options used for regression and comparable sales routines (computer file and paper or electronic copies); also including, but not limited to, a copy of variables and options used for land, cost, market and income;
- All manual and computerized reports that support values and valuation formulae including but not limited to: sales ratio studies, CAMA models, unit price analyses (i.e., \$/sq. ft., \$/acre, etc.);
- A computer-produced comparable sales report for each R/F/V parcel valued using the market approach; a copy of all comparable sales reports must be provided to the municipality prior to the start of field review in order to aid the Assessor in reviewing the computer generated values;
- A computer-produced market and income report for each commercial parcel valued; a copy of all market and income reports must be provided to the municipality prior to the start of field review in order to aid the Assessor in reviewing the computer generated values;

- A field review one-liner for each parcel appraised (R/F/V and commercial);
- A copy (computerized and paper) of the valuation factor file or equivalent used to produce commercial market and income values (to include but not limited to: gross income per unit, vacancy rates, expense ratios and capitalization rates); all income and expense data used to produce the valuation factor file including (but not limited to): questionnaires returned by commercial property owners, market, lease and/or sales data used from within or outside of the municipality and copies of any published market data used;
- Land schedules and sales analysis documentation used in the land valuation effort;
- A written overview report of valuation methods used;
- A limited summary report for each unique or highly complex property;
- A cross reference of values, i.e., a listing of estimates of values for each parcel as of tentative roll;
- Original field review documents for all parcels including cost, comparable sales information and market and income information with field notes justifying all adjustments from the machine-generated estimates;
- A report of the reasons for significant changes made to machine-generated estimates of value resulting from field review, and all changes resulting from informal review meetings with property owners or any other action by, or on behalf of, the municipality;
- A preliminary municipal master file containing all preliminary assessments and all inventory used as the basis for the preliminary assessments for the purpose of assessment disclosure production and ORPTS' analysis (if the municipality or the contractor are not using RPS V4 for processing, this file must be made available to ORPTS in a RPS V4 compatible format);
- As of tentative roll, a sales ratio study showing the ratio of sales to assessed values of recently sold parcels in the assessing unit (see glossary for definition of ratio study), plus any other analyses used to validate the tentative assessments;
- A report on the disposition of all property owner complaints and informal reviews;
- The following programs will be run in the prescribed sequence in order to assure that the subject and sales inventory data and associated output reports turned over to the municipality are as clean as possible:
 - Inventory Editing A program which performs standard and/or user defined cross edits (see Section 4.10) on the residential and commercial inventory files. The output report must show that all possible edit errors have been resolved, or else maintain the master files to resolve errors and re-run until all edit errors have been resolved; and
 - Sale/Subject Mismatch A program which compares the subject inventory to sale inventory and displays mismatches. The output report must show that all erroneous

mismatches have been resolved, or else maintain master files to resolve errors and rerun until all possible edit errors have been resolved. Copies of these files must be available to the municipality prior to final valuation production;

- One copy of the municipal master file, complete and up-to-date, used to produce the tentative assessment roll as described, including inventory for all parcels used as the basis for the tentative assessments, as well as all sales used in the analysis for this project and the associated inventory at time of sale (if the municipality or the contractor are not using RPS V4 for processing, this file must be made available to ORPTS in a RPS V4 compatible format);
- One copy of all the documentation and application(s) prepared for the municipality for submission to ORPTS for applicable state aid reimbursement; one copy of all documentation prepared for ORPTS as part of its value verification process;
- Training for municipal assessment staff and Board of Assessment Review as specified in this RFP has been completed as evidenced by attendance logs and sign-in sheets.
- All items specified in the "<u>Reassessment Verification Documentation</u>" attachment of the <u>Guidelines for Cyclical Reassessment</u> must be provided to ORPTS' project liaison as soon as each becomes available to the Assessor.
- In the event the municipality exercises its option to seek a post reassessment update of all values for the next subsequent tentative assessment roll(s), all items pertaining thereto shall be specified by the contractor herein, pursuant to Section 4.22 herein.
- Any item cited in the above RFP narrative and not included in this list of deliverable products.

The contractor's work shall be considered to be complete and meeting final acceptance when all of the items mentioned above in Section 7 are delivered as part of a USPAP compliant Mass Appraisal Report, to the project administrator and are certified as complete and accurate by the project administrator.

Within 30 days of receipt, the project administrator must notify the contractor in writing that the contract is complete or supply a list of missing deliverables. The number of copies of final computer data files and program work flow (paper copy) will be limited to one machine-readable copy of each. System documentation and completed data collection instruments will be limited to one (1) copy. Copies of written materials, such as work plans and reports to be furnished to the municipality which is considered suitable and necessary in the opinion of the municipality's project administrator will be delivered. The contractor will retain copies for one year of any work products that have been approved by the project administrator. During this time frame, these products will be available at no expense to the municipality.

SECTION 8 - PAYMENT SCHEDULE AND PENALTY

With the exception of per diem charges for work related to small claims and certiorari proceedings, this is a <u>fixed price</u> contract. Proposals submitted, other than fixed price proposals, will not be accepted. Each proposal shall include a payment schedule that shows deliverable products at easily identifiable stages of the project. Payment shall be made to the company, according to the agreed upon schedule, for the pro-rata share of the itemized cost of each task and phase of the project based on the percentage of completion of that task or phase. The schedule is to adhere to the following criteria.

The contractor will submit an itemized bill to the project administrator. This bill is to be discussed at the next regularly scheduled status meeting. The project administrator shall review submitted vouchers within two weeks of receipt. The project administrator must notify the contractor, in writing within an additional week, of any item or portion of an item that is incomplete, not in conformance with the contract, or erroneous. If the project administrator certifies that the project is progressing satisfactorily in accordance with the project timetable (Section 4.2 of this RFP), payment for the uncontested items will be made to the contractor representing eighty percent (80%) of the amount billed. The remaining twenty percent (20%) will be retained by the municipality. The entire amount so retained will be paid to the contractor within thirty (30) days following satisfactory completion of the terms of the contract.

If the project administrator determines that, due to the fault of the contractor, the project is not progressing satisfactorily on schedule, an additional forty percent (40%) of the bill will be retained. The project administrator will provide the contractor with written justification for the additional retainage and define an acceptable resolution to the situation. If the problem has been rectified to the satisfaction of the project administrator within thirty (30) days, the forty percent (40%) will be paid at that time. If the problem is not rectified within the thirty (30) day calendar period, the project administrator will immediately determine whether the forty percent (40%) or a portion thereof will be retained until thirty (30) days after satisfactory completion of all terms of the contract; or, whether the municipality will exercise the option of having the work satisfactorily completed at its own expense and the cost thereof deducted from the retainage.

SECTION 9 - CONTRACTUAL REQUIREMENTS

The following constitute legal and insurance obligations with which the contractor must comply and which constitute the minimum of said requirements to be incorporated in the reassessment contract.

9.1 Rules and Procedures

The contractor must affirm it will conduct this project in strict compliance with the Rules and procedures and provide all products as described in the Project Verification Documentation list to the Assessor/project administrator and ORPTS' project liaison so as to facilitate the timely verification of this reassessment.

9.2 Employment Requirements

The contractor shall comply with all the applicable provisions of Federal and State laws, rules and/or regulations regarding employment, and will further specifically comply with those sections related to discrimination as follows:

In hiring of employees, for the performance of work under the reassessment contract, or any subcontract hereunder, no contractor or subcontractor shall by reason of race, age, sex, color, creed, or national origin, discriminate against any citizen of the State of New York who is qualified and available to perform the work to which the employment relates.

No contractor, subcontractor, or any person on his behalf shall, in any manner, discriminate against or intimidate any employee hired for the performance of work under the reassessment contract by reason of race, age, sex, color, creed, or national origin.

In the event the contractor breaches any of the terms set forth herein with regard to discrimination, or violates the New York State Labor Law, as last amended, during the pendency of this agreement, there may be deducted by the municipality the legally designated penalty for each person for each calendar day during which such person was discriminated against, or intimidated, in violation of the provisions of this agreement, from the fixed price heretofore set in to be paid to the contractor.

The reassessment contract may be canceled or terminated by the municipality and all monies due or to become due may be forfeited for a second or any subsequent violation of terms or conditions of this section of the reassessment contract.

All project personnel must be approved by the municipality prior to being employed for the project and will be required to carry an identification card while on project business. This I.D. card will contain the employee's photograph, name, title and physical description. This card will carry the signature of the project administrator and will be issued by the municipality. This card will be surrendered to the project administrator upon termination of the employee or upon completion of the project.

9.3 Changes in Contract

There shall be no changes, alterations, or additions in the reassessment contract without prior written consent of the Walton Town Board. This specifically includes the fixed price payment and per diem charges as outlined in the contract.

In the proposal, the company will state that the fixed price paid by the municipality to the company shall include any and all expenses set forth by example herein, but not limited thereto, including all

temporary living and relocation expense allowances, nominal office supplies, direct and indirect costs, administrative and marketing overhead, and travel within the municipality. The said fixed price also includes expenses of the company, its agents and/or employees for travel outside the municipality.

9.4 Statement of Non-collusion

A statement of non-collusion, duly executed by the company, shall be affixed to the offer to perform services pursuant to this contract, and shall affirm that:

The proposed fixed price has been arrived at independently, without collusion, consultation or communication as to any other company or with any competitor.

The said fixed price was not disclosed by the company and was not knowingly discussed prior to the submission, directly or indirectly, to any other company or to any competitor.

No attempt was made by the company to induce any other person, partnership or corporation to submit or not to submit a proposal for the purpose of restricting competition.

Appendix C contains a sample of an affidavit for this purpose.

9.5 Insurance Requirements

The municipality and the contractor must mutually understand and agree their respective liability hereunder for damages, regardless of the form of proceeding or action, shall be such as is defined by applicable statutes and common law of the State of New York.

The contractor will serve in the capacity of an independent contractor in this reassessment project and will maintain insurance at least as hereinafter set forth so as to protect it and the municipality from any and all claims under the Workers' Compensation Law, and such other employee benefits law, and from claims for damage to person or property arising out of and during its operation pursuant to this agreement, for the entire pendency of this reassessment project:

- A comprehensive general liability insurance policy with the following limits of coverage: bodily injury and property damage, \$1,000,000 each occurrence, \$1,000,000 each individual claim per occurrence, \$1,000,000 aggregate of all claims per occurrence.
- A comprehensive automobile insurance policy with the following limits: bodily injury, \$1,000,000 each person and \$1,000,000 for each occurrence; property damage, \$1,000,000 each occurrence, aggregate \$1,000,000 for each occurrence.
- The foregoing comprehensive liability insurance policy and comprehensive automobile liability insurance policy shall include the municipality as an additional named insured, at no extra cost to the municipality, and the certificate of the insurance relating hereto shall be submitted to the municipality upon the signing of the contract. The contractor, in addition to the foregoing, must provide and maintain, during the pendency of the reassessment project, such Workers' Compensation and Employer Liability Insurance and New York State Benefits Insurance policies as are required by statute. An insurer licensed and authorized to do business in the State of New York that maintains an office within the State of New York must issue all of the insurance.

9.6 Conflict of Interest

No director, officer, employee, agent, contractor, or subcontractor of the contractor shall be deemed to

be an agent, servant and/or employee of the municipality. The contractor shall not employ as a director, officer, employee, agent, contractor, or subcontractor, directly or indirectly in any capacity, any elected or appointed official of any city, town, village, hamlet, school district, or other political subdivision of the municipality or any member of the immediate family.

The contractor agrees it will require all its directors, officers, employees, agents, contractors, or subcontractors, to be bound and adhere to the Code of Ethics of the municipality (See Appendix A of this RFP). The contractor further agrees it will require all of its employees to comply with all applicable laws relating to this agreement and it will provide relevant testimony regarding any phase of this agreement, or the performance thereof, and the refusal to supply such evidence and/or testimony shall be the cause for immediate termination of this agreement by the municipality.

9.7 Assignment of Contract

The contractor shall not assign, convey, transfer, or delegate any of its responsibilities and obligations to this agreement to any person, corporation, partnership, association or entity, without the prior written approval of the municipality's contract administrator.

9.8 Compensation

The contractor will follow the procedure outlined in Section 8 of this RFP for payment.

9.9 Ownership of Work Products

All final written or tangible work products shall belong to the municipality. In the event of premature discontinuation of work, the contractor shall agree to provide all existing work and data files to the municipality. Delivery of all files after the project is completed will be as outlined in Section 7 of this RFP.

9.10 General Legal Responsibility

The contractor must comply with all federal, state, and municipal laws, ordinances, rules and/or regulations, including labor laws, and those against discrimination, existing or adopted in the future, during the term of the project, applicable at any time to the contractor pursuant to its obligations in regard to this project. The contractor and any of its subcontractors, agents, servants, and/or employees shall obtain, at their sole cost and expense, all required permits, franchises, approvals, licenses and/or certificates, necessary for the performance of its obligations pursuant to the agreement.

9.11 Instrument of Contract

The contract must specifically set forth in the body thereof or in an appendix thereto the duties and responsibilities of each of the parties. A combination of the request for proposal and the proposal would be sufficient for this purpose. Beware; this practice could give rise to disputes as to exactly what was agreed upon by the parties. The precise terms and conditions must be explicitly set forth. In most cases this could best be accomplished by preparing a contract which prioritized all of the documents and merges them so as to reflect exactly the agreement and understanding of the parties and which details such other areas of agreement as may have been reached during negotiations. The RFP will become the senior document and the company proposal will become the junior document. This instrument of contract will be agreed upon and signed prior to project commencement, no later than October 1, 2015.

9.12 Disputes - Venue and Jurisdiction

The parties to the contract hereby agree the Law of the State of New York shall be the governing law in any dispute that may arise under this contract, regardless of location of principal place of business and / or state of incorporation of company providing services hereunder. In addition, the parties consent that the result of any and all litigation which may arise out of any dispute concerning this contract shall be venued in the Supreme Court of the State of New York, County of Delaware. The parties expressly waive rights to a jury trial for any and all disputes that may arise concerning this contract. In any such proceeding or litigation, the prevailing party shall also be entitled to recover its costs, disbursements and reasonable attorney's fees incurred therewith.

SECTION 10 - PROJECT COST ITEMIZATION

The following schedule must be used to itemize project cost. Additional entries may be made where appropriate. Also, the intended use of a subcontractor for any or all work to be performed within the scope of this project must be stated separately.

CATEGORY	AMOUNT
Project Management (including RFP Sections 4.3, 4.4, 4.5, 4.6, 4.7, 4.20, 5, 6, and 7)	
Public Relations (RFP Section 4.3)	
Data Collection (including RFP Sections 4.8, 4.9, and 4.10)	
Valuation Analysis and Production (RFP Section 4.11)	
Field Review (RFP Section 4.12)	
Informal Review Meetings including BAR (RFP Section 4.17)	
ΤΟΤΑΙ	

Options	
Photo/Images	
Scanning of Documents	
Public Utility Property	
-Structural	
-Non-Structural	

Per-diem Charges	
Additional Classroom Training/Workshops	
Small Claims	
Certiorari Report Preparation	
Certiorari Court Testimony	

APPENDIX A – Municipality Code of Ethics

APPENDIX B – Unique or Highly Complex Parcel List

Waterfront Properties by Class:

Roll Section 1 – Type 300w – 1 Parcel (Village)

Roll Section 8 – Type 300w – 1 Parcel (Town)

Unique/Complex Properties and Tax Map Numbers

Breakstone's Creamery	273.6-6-8
Scott Machine Corp	251.18-2-20.1
The Castle Restaurant	273.11-7-3
Bluestone Quarry	2731-5
Walton Landfill	2752-21.211 and 21.3
Mental Health Building	273.11-7-29.2
Northeast Fabricators	273.11-7-45
New Direction	2091-13

APPENDIX C – Affidavit

_____, being duly sworn, deposes and says:

(NAME)

1. He was, and continues to be,

(TITLE)

(FIRM NAME)

2. He is familiar with the attached proposal for professional service for

(NAME OF MUNICIPALITY)

3. The proposed fixed price has been arrived at independently, without collusion, consultation or communication as to any other company or with any competitor.

4. The said fixed price was not disclosed by the company and was not knowingly discussed prior to the submission, directly or indirectly, to any other company or to any competitor.

5. No attempt was made by the company to induce any other person, partnership, or corporation to submit, or not to submit, a proposal for the purpose of restricting competition.

(SIGNATURE)
Sworn to before me this ______ of _____, ____, ____, ____, ____, ____, (YEAR)

(NOTARY PUBLIC)

APPENDIX D – Sample Proposal

SAMPLE

Contractor

Proposal in response to the Request for Proposal

Real Property Reassessment Project

Municipality

New York

Each proposal must be organized as follows and include, but not be limited to, all of the following items:

- 1) A brief introduction stressing the company's strengths as well as its commitment to quality.
- 2) A statement of the company's full compliance with the Rules and the provision of all products as described in the Reassessment Verification Documentation list of the Guidelines for Cyclical Reassessment to the Assessor / project administrator and ORPTS' project liaison so as to facilitate the timely verification of this reassessment.
- 3) A statement of the company's full compliance with the <u>Guidelines for Cyclical Reassessment</u> so as to maximize the likelihood that the municipality will qualify for <u>Aid for Cyclical Reassessments</u>.
- 4) A complete client list of all real property related projects with which the company has been associated over the past five years. A contact person and telephone number for each project must be listed.
- 5) A detailed outline, and schedule, by project phase, of the company's intended public relations endeavors.
- 6) A specific training schedule that the company intends to follow during the project.
- 7) A description of a detailed quality control program. The program must include a comprehensive weekly reporting procedure to the municipality that details collection staff, each collector's work, town level progress summaries and estimates for the upcoming week.
- 8) If a photo or image option is being proposed, a description of the equipment to be used, and a discussion of the method of identification used to ensure the link of images to corresponding parcels. The company must provide a detailed list of all equipment and associated cost, i.e., hardware, software, imaging devices, which will be utilized at the municipal level for viewing, printing images, and updating. A description of how the imagery will be used for the collection and/or verification of inventory must be provided. The contractor shall provide an outline of the training program for municipal staff in the implementation and operation of the image system as well as a description of the procedures and the associated cost with updating the image file. The company must describe its procedures for linking the video images to the file.
- 9) A detailed plan for data security.
- 10) The organization structure that the company will use to manage this project and will include a complete organization chart. The name of the individuals who will direct, supervise and furnish technical assistance; their qualifications, the staff days each will spend on the project, the time each will be spending on other concurrent projects and a list of the most recent projects in which each has been involved, identifying the capacity in which they were employed, must be in the proposal.
- 11) A statement that the proposed fixed price to be paid by the municipality to the company shall include any and all expenses set forth by example herein, but not limited thereto including all temporary living and relocation expense allowances, nominal office supplies, direct and indirect costs, administrative and marketing overhead, and travel within municipality. The fixed price must include expenses of the contractor, its agents and/or employees for travel outside the municipality.

- 12) A statement of non-collusion, duly executed by the company, must be affixed to the offer to perform services pursuant to this contract, and must affirm that:
 - a) The proposed fixed price has been arrived at independently, without collusion, consultation or communication as to any other company or with any competitor.
 - b) The said fixed price was not disclosed by the company and was not knowingly discussed prior to the submission, directly or indirectly, to any other company or to any competitor.
 - c) No attempt was made by the company to induce any other person, partnership or corporation to submit or not to submit a proposal for the purpose of restricting competition.
- 13) A statement of the company's full compliance with the specifications found in this RFP and a Company Proposal Response Grid (see below). All companies must enter a response in Column B for every section of the RFP listed on the grid. If a conflict arises between the internal wording of the company proposal and the section indicated on the response grid, the response on the grid shall be considered the intent of the company.
- 14) Pricing schedules which demonstrate the prospective difference in cost to the Municipality between data entry and data storage being the responsibility of the contractor versus data entry and storage being the responsibility of the Municipality.

If the company is offering goods and / or services above and beyond the minimum standard specified in the RFP, enter the appropriate response in Column C and corresponding cost (if any) to the municipality for adopting this option. Column C must also reference a detailed explanation of the variation. Remember, the RFP specifications are considered the minimum standards and the only acceptable deviations from the specifications must call for responses in excess of those specified and must be explained in detail in the proposal.

APPENDIX E – Company Proposal Response Grid

Α	В	С
RFP Section	Company agrees with content of the RFP and will comply with the minimum specifications. YES / NO	Company is offering services above minimum. YES / NO (List Cost In Dollars)
1 Introduction		
2 Profile of Municipality		
3 General Responsibilities of Municipality / ORPTS 3.1 Municipality		
3.2 ORPTS		
4 Project Requirements/Contractor Responsibilities 4.1 Project Management		
4.2 Project Timetable		
4.3 Public Information		
4.4 Local Staff Training		
4.5 Data Processing		
4.6 Tax Map Data		
4.7 Property owner Inquiry		
4.8 Subject Inventory Data Collection		
4.8.4 File Creation and Maintenance		
4.9 Sales Inventory Collection and File Creation		
4.10 Data Edits		
4.11 Valuation		
4.12 Field Review		
4.13 Assessor Value Review		
4.14 Assessment Disclosure Processing		
4.15 Informal Review Process		
4.16 Value Change Notice		
4.17 Formal Defense of Values		
4.18 Project Status Control		
4.19 Submissions for State Aid/Value Verification		
4.20 Mass Mailings and Postage		
4.21 Data Entry		
4.22 Valuation Documentation		
4.23 Post Reassessment Option		
5 Data Security		
6 Contractor Project Staffing		
7 Deliverable Products		
8 Payment Schedule and Penalty		
9 Contractual Requirements		

MUNICIPALITY SIGN OFF DOCUMENT #1

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- PROJECT COMMENCEMENT AND TIMETABLE
- PUBLIC INFORMATION COMMENCEMENT
- PHOTOGRAPHY/IMAGE OPTION
- DATA COLLECTION TRAINING
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ALL PHASES OF PROJECT TO THIS DATE (Local Staff has been fully trained in all phases of the project completed to date.)
- RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE AS NEEDED

Project Administrator

Date

Project Director

MUNICIPALITY SIGN OFF DOCUMENT #2

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- DATA COLLECTION
- SUBJECT FILE CREATION
- SALES FILE CREATION
- SALES VALIDATION AND VERIFICATION
- SALES VERIFICATION MAILER APPROVAL
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ABOVE PHASES OF PROJECT (Local Staff has been fully trained in all phases of the project completed to date.)
- PUBLIC INFORMATION DELIVERABLES AS APPLICABLE

Date

• RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE

Project Administrator

Project Director

MUNICIPALITY SIGN OFF DOCUMENT #3

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- PROPERTY DESCRIPTION REPORT / DATA MAILER
- PRODUCTION IN RESPONSE TO PROPERTY DESCRIPTION REPORTS / DATA MAILERS
- INCOME & EXPENSE QUESTIONNAIRE APPROVAL AND TRANSMITTAL
- VALUATION FILE EDITING
- VALUATION TESTING
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ABOVE PHASES OF PROJECT (Local Staff has been fully trained in all phases of the project completed to date.)
- PUBLIC INFORMATION DELIVERABLES AS APPLICABLE
- RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE

FIVIELL AUTIMISTIALUI	oject Adminis	trator
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Date

Project Director

MUNICIPALITY SIGN OFF DOCUMENT #4

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- VALUATION PRODUCTION
- FIELD REVIEW OF VALUES
- ASSESSOR'S VALUE REVIEW WITH CONTRACTOR
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ABOVE PHASES OF PROJECT (Local Staff has been fully trained in all phases of the project completed to date.)
- PUBLIC INFORMATION DELIVERABLES AS APPLICABLE
- RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE

Project Administrator

Date

Project Director

MUNICIPALITY SIGN OFF DOCUMENT #5

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- UPDATE VALUES ON FILE
- ASSESSOR'S RECALCULATIONS OF EXEMPTIONS
- VERIFICATION OF ALL VALUES BY CONTRACTOR
- PROPERTY OWNER ASSESSMENT DISCLOSURE NOTICE PRODUCTION AND TAX SHIFT ANALYSIS, IF APPLICABLE
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ABOVE PHASES OF PROJECT (Local Staff has been fully trained in all phases of the project completed to date.)
- PUBLIC INFORMATION DELIVERABLES AS APPLICABLE
- RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE

Project Administrator

Date

Project Director

MUNICIPALITY SIGN OFF DOCUMENT #6

The project administrator and contractor have discussed the progress of the reassessment project for the Town of Walton, NY. The RFP sections have been completed and the necessary deliverables have been provided to the Town relative to:

- ASSESSMENT DISCLOSURE MAILING
- INFORMAL REVIEW MEETINGS AND FIELD RELATED ACTIVITIES
- VALUE CHANGE NOTICES PRODUCTION
- TENTATIVE ASSESSMENT ROLL FILING
- PROJECT DELIVERABLES TO THE ASSESSOR
- LOCAL CAPACITY BUILDING ASSOCIATED WITH ABOVE PHASES OF PROJECT (Local Staff has been fully trained in all phases of the project completed to date.)
- PUBLIC INFORMATION DELIVERABLES AS APPLICABLE
- RPS OR RPS COMPATIBLE FILES OF MUNICIPAL DATA (ASSESSMENT, INVENTORY, SALES, SALES INVENTORY) AND OTHER PROJECT DOCUMENTATION FOR LOCAL QUALITY CONTROL AND ORPTS' PROJECT VERIFICATION HAVE BEEN MADE AVAILABLE

Project Administrator

Date

Project Director

Attachment: Volume 9 - Opinions of Counsel SBEA No. 4

Assessor (powers and duties) (entry upon real property) - Real Property Tax Law, §§500,501:

An assessor should not enter on private property and take measurements or photographs without first securing the permission of the land owner.

We have been asked whether an assessor has the right to enter on private property for purposes of making an assessment. This is a difficult problem which we have discussed in two prior opinions (7 Op.Counsel SBEA No. 19 and 2 Op.Counsel SBEA No. 78).

An assessor is charged with the duty of preparing an assessment roll (Real Property Tax Law, §504(1)). Individualized, personal viewing of each parcel of land by an assessor is not expressly required by the Real Property Tax Law (*Bertholf v. Cisco*, 72 Misc.2d 901,339 N.Y.S.2d 798 (Sup.Ct., Sullivan Co., 1973), *affd*, 45 A.D.2d 787,357 N.Y.S.2d 1023 (3d Dept. 1974)). However, sections 500 and 501 of the Real Property Tax Law require each assessor to prepare, maintain and make available assessment inventories. These inventories must include the name of the property owner, tax map land parcel number, property description, physical characteristics of the improvements to the parcel that are necessary to value the parcel by at least one of the standard appraisal methods, and exemption status (9 NYCRR 190-1.2).

As a general rule, real property is private, and the owner is entitled to exclusive possession thereof. The U.S. Constitution, Fourth Amendment prohibition against unreasonable searches and seizures has been applied to administrative inspections of private and commercial property. Thus, a landowner can deny access to property, even to government regulators such as health, building and fire inspectors. Accordingly, a warrant may be required for specific administrative inspection of private property. An entrance or intrusion upon the land, without a warrant, can result in a trespass.

The Supreme Court has identified numerous factors relevant in determining whether a warrant is required for a specific administrative inspection of premises (*e.g.*, an assessor's entry on private property for the purpose of determining an assessment for that property). Administrative inspections of pervasively regulated industries (*i.e.*, the liquor industry, interstate traffic in firearms and federal inspections of mines) have been held to be permissible without the necessity of a warrant (See Colonade Catering Corp. v. United States, 397 U.S. 72, 90 S.Ct. 774, 25 L.Ed.2d 60 (1970); United States v. Biswell, 406 U.S. 311, 92 S.Ct. 1593, 32 L.Ed.2d 87 (1972); Marshall v. Barlow's, Inc., 436 U.S. 307,98 S.Ct. 1816,56 L.Ed.2d 305 (1978); Donovan v. Dewey, 452 U.S. 594,101 S.Ct. 2534,69 L.Ed.2d 262 (1981)). A warrantless administrative inspection of premises may also occur when the imposition of a warrant requirement would impair the efficiency of a legislative scheme which authorizes the inspection (United States v. Biswell, 406 U.S. 311, 92 S.Ct. 1593, 32 L.Ed.2d 87 (1972); Marshall v. Barlow's, Inc., 436 U.S. 307, 98 S.Ct. 1816, 56 L.Ed.2d 305 (1978)). A warrant has also been held to be unnecessary for an administrative inspection of premises in an emergency situation Camara v. Municipal Court of San Francisco, 387 U.S. 523,87 S.Ct. 1727,18 L.Ed.2d 930 (1967); Michigan v. Tyler, 436 U.S. 499, 98 S.Ct. 1942, 56 L.Ed.2d 486 (1978)).

One additional factor that the Supreme Court has considered is the application of the "open fields" exception to the Fourth Amendment warrant requirement, to justify a warrantless administrative inspection of open land (*Air Pollution Variance Bd. v. Western Alfalfa Corp.*,

416 U.S. 861, 94 S.Ct. 2114, 40 L.Ed.2d 607 (1974)). Accordingly, an administrative inspection requires a warrant unless the property is open to the public, *i.e.*, the public is not excluded from the land. Even if the public is excluded from the property because the land is posted, the "open fields" exception to the Fourth Amendment search and seizure protection might be applied. An individual may not demand privacy for activities conducted out of doors in *fields*, except in an area immediately surrounding the home (the curtilage) (*Oliver v. United States*, 466 U.S. 170, 104 S.Ct. 1735, 80 L.Ed.2d 214 (1984)). Fences or "No Trespassing" signs do not generally effectively bar the public from viewing open fields (*Id.* at 179).

For administrative searches that are subject to the Fourth Amendment warrant requirement, probable cause for the issuance of a warrant will exist if the reasonable legislative and administrative standards promulgated for conducting such an inspection are shown by the government to be satisfied with respect to the particular premises sought to be inspected. Probable cause to issue an inspection warrant will exist only if the decision to inspect is based on neutral criteria and there are broad legislative or administrative guidelines for such inspections, *i.e.*, inspections to enforce municipal fire, health or housing codes (*Marshall v. Barlow's Inc.*, 436 U.S. 307, 98 S.Ct. -1816, 56 L.Ed.2d 305 (1978); *Michigan v. Tyler*, 436 U.S. 499, 98 S.Q. 1942,56 L.Ed.2d 486 (1978)).

There are no legislative or administrative standards or guidelines promulgated for an assessor conducting inspections to determine real property tax assessments. Accordingly, compared to fire, health or building inspectors, in our opinion, assessors would be far less likely to demonstrate probable cause to obtain an inspection warrant.

An assessor should not enter on private property and take measurements or photographs without first securing the permission of the landowner. It is a relatively simple procedure for an assessor to identify himself to the landowner and request permission before entering private property. This would result in less confusion because the landowner would not be placed in a situation of discovering an uninvited, unknown person on his property.

Nevertheless, a property owner cannot be permitted to escape taxation by denying access to the assessor. The assessor must determine an assessed value, even when access to property is denied by a property owner. Under such circumstances, the assessment of the property (necessarily more of an estimate and less of a computation) can be based on any reasonable method which would aid the assessor, including descriptions of the property by third persons who have seen the property (2 Op. Counsel SBEA No. 78). If the property owner is dissatisfied with his assessment, he will need to present proof to the board of assessment review (or a court) that the assessor's estimate was inaccurate.

March 2,1989 Revised January 4,1990

Updated: July 05, 2012